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# Macroprudential Policy in Central Banks: Integrated or Separate? Survey Among Academics and Central Bankers

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### Abstract:

We surveyed experts from academia, central banks and other regulatory institutions on the preferred institutional setup of macroprudential policy and the underlying interactions stemming from the conduct of monetary and macroprudential policy. We find substantial support for the integration setup, under which macroprudential policy is entrusted to the central bank and not to a separate institution. The most significant factors driving the respondents' views are the large degree of interdependence of the two policies, the potential information gains from keeping them "under one roof", and a greater capability to resolve strategic conflicts. We identify non-negligible heterogeneity in the responses, especially in terms of respondents' age, managerial position and research orientation.

**JEL:** C83, E52, E58, G21, G28

**Keywords:** central banking, expert survey, institutional arrangement, macroprudential policy, monetary policy

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# **1. Introduction**

In the aftermath of the Global Financial Crisis (GFC) of 2007–2009, national authorities worldwide gradually introduced a number of macroprudential policy measures aimed at increasing banking sector resilience. As a result, the literature has begun to examine the optimal setting of bank regulation (Miles et al., 2013; Admati and Hellwig, 2014; Thakor, 2014), the real economic impact of increasing relative regulatory stringency (Fidrmuc and Lind, 2020) as well as the interaction between macroprudential and monetary policy (Agénor et al., 2014; Malovaná and Frait, 2017), including research on conflicting situations and resolution mechanisms (Leduc and Natal, 2018; Bodenstein et al., 2019; Carrillo et al., 2021).

However, the design of the institutional setup for macroprudential policy has received significantly less attention in the literature, even though the institutional architecture is a core element of macroprudential policy, analogous to a central bank being at the core of monetary policy. This relates in particular to the question of whether it is desirable to have a *separate* macroprudential authority outside the central bank or whether it is more effective to have both institutions *integrated* "under one roof". The central bank's role currently ranges from being a single entity responsible for macroprudential decisions (for example, in the Czech Republic, Ireland and Canada), through participating in a committee with other institutions (for example, in the USA, France and Germany), to standing outside the decision-making process, with a separate authority in charge of macroprudential policy (for example, in Norway, Finland and Sweden; Figure 1).

# Figure 1: Who is Responsible for Macroprudential Policy?



# Figure 2: Should the Central Bank Conduct Both Monetary and Macroprudential Policy?



*Note:* The figure summarizes the information on the institutional arrangement of macroprudential policy in different countries. Shared responsibility and power means that central banks participate in the decision-making process with other institutions, for example, in the form of a committee or council. For more details, see Table A5 in the Appendix. The thirty-four countries included are: AT, BE, BG, CA, CY, CZ, DE, DK, EE, ES, FI, FR, GR, HR, HU, CH, IE, IS, IT, JP, LT, LU, LV, MT, NL, NO, PL, PT, RO, SE, SK, SL, UK, US.

*Note:* The figure summarizes the responses to the questions in our survey regarding the institutional arrangement of macroprudential policy. The y-axis shows the number of responses for each answer option, broken down by the respondents' region.

The decision on the institutional arrangement of macroprudential and monetary policy is crucial for the economy. Above all, it is a matter of ensuring that there is an exchange of information between the institutions concerned. Furthermore, it is necessary to minimize the potential negative effects of a trade-off between the coordination of given policies and the credibility of an institution with multiple (and sometimes conflicting) objectives. While policy coordination can improve outcomes (Cecchetti and Kohler, 2014; Paoli and Paustian, 2017; Bodenstein et al., 2019), concentrating multiple objectives in one institution can complicate accountability, reduce credibility and weaken perceptions of the central bank's commitment to price stability (Beau et al., 2012; Smets, 2014).

Assessing the "optimal" institutional arrangement for macroprudential policy is not an easy task. The existing literature offers a comprehensive list of the pros and cons of the various institutional frameworks (Nier et al., 2011; IMF, 2013; Smets, 2014; Cassola et al., 2019; Ampudia et al., 2019), with the view that "one size does not fit all" being most widely held. Views on the preferred institutional setup can also be backed up with an emerging literature studying the interactions between monetary and macroprudential policy conduct. These studies typically rely on game theoretic approaches, comparing cooperative and non-cooperative frameworks (Angelini et al., 2014; Farhi and Werning, 2016; Leduc and Natal, 2018) or consider stylized micro-founded models (Agénor et al., 2014; Malovaná and Frait, 2017). Studies generally agree that monetary and macroprudential policies are inherently intertwined and that their coordination is very desirable as it improves social welfare in most circumstances.

In this paper, we take a different approach: we survey experts from academia, central banks and other regulatory institutions on their views on the preferred institutional setup and the underlying interactions stemming from monetary and macroprudential policy conduct. By addressing both academics and experts from central banks and other regulatory institutions, the survey should be able to draw together theoretical and practical knowledge, forming a balanced view of the two. Our questions aim to find out not only whether it is more desirable to have macroprudential policy integrated in the central bank or kept outside it in a separate institution, but also the underlying factors driving the respondents' views. We place questions on the institutional setup and how it might affect the decision-making process side-by-side with questions on whether the policies should be coordinated and what can lead them into a strategic conflict. In addition, we present a set of questions on the relationship between macroprudential policy and lending to assess the impact that the respondents' views of the optimal institutional setup will have on this relationship. Last but not least, we collect information on the respondents' demographic and professional background, allowing us to explore shifts in opinion based on various respondent characteristics. After launching the survey in the second quarter of 2021, we collected 361 complete questionnaires, comprising respondents with a rich and diverse demographic and professional background.

We find substantial support for the integration setup in which macroprudential policy is fully integrated as part of the central bank. Almost 80% of respondents say that the benefits of the integration setup outweigh the costs (Figure 2). Among the benefits, respondents listed knowledge sharing and the capacity to act swiftly as the most important. Almost 65% of all respondents also expects that switching to the integration setup would lead to improved financial sector resilience. Moving to respondent characteristics, we find that the integration setup is favored more in Europe (when compared to US respondents) and among younger respondents. We find relatively older respondents to be only modestly supportive of the integration setup is also found to be supported the least among those in managerial positions. The integration setup is also found to be supported the least among those respondents who work and conduct research primarily in the field of monetary policy.

Turning to the coordination of and conflicts arising from monetary and macroprudential policy conduct, almost all of the respondents (98%) stated that the two policies influence each other. Likewise, the majority of respondents believe that their coordination is desirable (90%) and thus leads to improved welfare. Most respondents (76%) would also elevate one policy goal, either price stability or financial stability, in the case of a conflict, but there is no agreement on which one. The emergence of conflicting situations is perceived to be driven mostly by the different implementation horizons of the two policies (58% of respondents). Further, we note that respondents disagree on the effectiveness of monetary policy in mitigating existing systemic risks. On the contrary, 80% of respondents agrees that keeping policy rates low for long contributes to the build-up of financial imbalances. While inspecting the mutual dependency between question pairs, we find a strong consistency in respondents' answers. Regarding respondent characteristics, we find that all respondents share the view that monetary and macroprudential policies are dependent on each other. However, the desire to coordinate the two has less support among relatively older respondents, those in managerial positions and those solely focused on monetary policy. We also discover that respondents who cited monetary policy as their only field of research or expertise perceive the harmful effects of keeping monetary policy rates low-for-long as less troublesome than the rest of the respondents. The opposing view is shared by respondents with some academic background.

As for the relationship between macroprudential measures and credit dynamics, our respondents expect that the tightening of macroprudential policy is likely to have a negative effect on bank lending. While the application of capital-based measures is expected to have a negative effect mainly in the short term, the borrower-based measures are expected to decrease the provision of housing loans both in the short and long term. Among the potential side effects of more stringent capital- and borrower-based regulation, respondents listed a higher cost of bank lending, a portfolio rebalancing effect and regulatory arbitrage as likely, with the risk of portfolio rebalancing being the most widely acknowledged side effect.

We believe that taking the survey approach to examine this issue has the following benefits. First, a survey of economic experts, with different geographical as well as professional backgrounds who draw on their knowledge of the current literature as well as their expert judgement, can offer a more comprehensive picture than using a modelling or narrative approach. Typically, when economists try to quantify the costs and benefits arising from joint monetary and macroprudential policy conduct, they rely on micro-founded models with more or less strict assumptions regarding the strategic considerations between the two policies. One group of studies builds on a cooperative framework and assumes that monetary and macroprudential policymakers are always able (and willing) to coordinate their policies to reach a cooperative solution or settle on the non-cooperative (Nash) equilibrium (e.g. Angelini et al., 2014; Cecchettia and Kohlerb, 2014; Farhi and Werning, 2016; Tayler and Zilberman, 2016; Collard et al., 2017; Leduc and Natal, 2018). This assumption is plausible when considering the integration setup but may be troublesome in the case of the separation setup. The second strand of literature builds on non-cooperative game theory which may be better suited to examining the interaction between a separate macroprudential policy authority and a central bank, accounting for potentially conflicting situations and the existence of policy trade-offs (e.g. Paoli and Paustian, 2017; Bodenstein et al., 2019; Carrillo et al., 2021). Still, both strands of literature fall short on adequately representing the complex strategic considerations. This is mainly due to the fact that unlike monetary policy, macroprudential policy does not have a clear rule-based reaction or loss function nor is it clear whether monetary and macroprudential policy are substitutes (Farhi and Werning, 2016; Leduc and Natal, 2018; Libich, 2020) or complements (Agénor et al., 2014; Malovaná and Frait, 2017).

Second, equipped with the views of experts with diverse backgrounds, we can test some of the prevailing opinions in the literature on the institutional setup of macroprudential policy. The preferred institutional setup is constantly evolving. Prior to the GFC, both monetary and bank regulation and supervision had generally been assigned to the central bank but we have since seen a move away from the integration setup in several countries (Edge and Liang, 2019). There are arguments for both the integration setup and the separation setup. Keeping the two institutions under one roof can foster coordination between them, therefore reducing the welfare losses associated with the emergence of a strategic conflict between monetary and macroprudential policy (Smets, 2014; Libich, 2020). On the other hand, by considering a non-cooperative game theory setting, Paoli and Paustian (2017) show that a macroprudential authority taking the lead results in higher welfare gains, even when compared to a cooperation setup. International institutions are generally in favor of greater central bank involvement (ESRB, 2011; IMF, 2011, 2013; Nier et al., 2011). Further, Ampudia et al. (2019) show that jurisdictions where banking supervision is integrated in the central bank have experienced fewer credit-fueled banking crises. However, while acknowledging that the integration setup mitigates coordination problems, Smets (2014) argues that it may also lead to incentive problems if the failure of one policy domain affects the other Another counterargument for the integration setup is that it may weaken policy domain. perceptions of the central bank's commitment to price stability, loosening inflation expectations.

Despite the highly influential survey conducted by Lintner (1956) on corporate dividend policy, the Bewley (1999) interviews examining the reasons for wage rigidity or the Blinder (2000) survey on central bank credibility, the survey approach remains rather uncommon in financial economics research. Still, there are some other interesting recent expert surveys in economics and finance, which suggest the method might be gaining more recognition within the discipline especially when important policy questions are being studied. Ambrocio et al. (2020), Choi and Robertson (2020) and Stroebel and Wurgler (2021) are three recent examples of a study in financial economics based only on survey results.<sup>1</sup> Choi and Robertson (2020) surveyed a sample of US-based individuals on how well the leading academic theories describe their financial beliefs and decisions. Stroebel and Wurgler (2021) asked finance academics, professionals, public sector regulators and policy economists about climate finance topics. Ambrocio et al. (2020), under the patronage of the Bank of Finland, surveyed academics from numerous countries on their views on the optimal level of bank capital requirements.

While preparing our survey, we were inspired by the latter of the three surveys. We took special care to make sure the two surveys did not overlap. While the Bank of Finland survey was aimed at how bank capital regulation should be designed and optimally set, we have focused on the institutional arrangements that determine the impact (and the effectiveness) of macroprudential policy as well as its interaction with monetary policy. Another distinction between our two surveys is the targeted respondents. While Ambrocio et al. (2020) predominantly sought academic opinion, we extended our survey to both academics and experts from central banks as well as macroprudential authorities and other relevant institutions.

The remainder of the paper proceeds as follows. Section 2 describes the process of designing the questionnaire, selecting relevant respondents and launching the survey. Section 3 presents a high-level summary of survey responses, focusing on the distribution of answers among different groups of respondents while putting our results in the context of the existing literature. Sections 4 and 5 look at how the respondents' opinions on various matters correlate and which characteristics,

<sup>&</sup>lt;sup>1</sup> There are other interesting economics-related studies based on survey data such as Andre and Falk (2021); Ambrocio et al. (2021).

including demographic factors and professional background, can potentially drive opinion. Section 6 concludes.

# 2. Survey Design

Our primary goal is to collect expert opinion on the preferred institutional setup of macroprudential policy and the underlying interactions stemming from monetary and macroprudential policy conduct. One of the lessons learned from the GFC was the need for an overarching policy framework to address the stability of the financial system as a whole (Galati and Moessner, 2013; Bianchi and Mendoza, 2018). This has led to the establishment of macroprudential policy, a third economic policy (alongside monetary and fiscal) tasked with ensuring the stability of the financial system and preventing future crises. To be effective in achieving its goal, macroprudential policy needs strong institutional background which ensures the policy's ability and willingness to act. However, it remains an open question whether it is more effective to have a separate macroprudential authority outside of the central bank (separation setup) or to have it integrated within the central bank as one unit (integration setup). We aim to complement the debate by collecting leading academic and central bank expert opinion on the matter.<sup>2</sup> In addition, the experience from the GFC has served as a telling reminder that the real economy and the financial sector are closely interconnected (Campello et al., 2010; Bond et al., 2012). Naturally, this means that the conduct of macroprudential and monetary policy is also intertwined, with potentially important implications for the institutional setup and vice versa. Therefore, we design our questions in a way that allows us to draw conclusions not only about the preferred institutional setup but also the strategic interactions and potential conflicts between macroprudential and monetary policy conduct.

The survey focuses on three key areas. First, it looks at how the institutional arrangement of monetary and macroprudential policy might affect the decision-making process. Second, it focuses on the ways in which monetary and macroprudential policy influence each other and how the coordination of the two policies might benefit the economy. Third, it examines the impact of capital-based and borrower-based measures on bank lending and the potential side effects of tightening such measures. The respondents' views on the effects of macroprudential policy are inseparable from their considerations of the institutional setup and policy interactions. For instance, they allow us to find out if the respondents expect the effectiveness of the macroprudential policy tools to differ under the two institutional arrangements. Next, we include questions on respondents' background factors, expertise and general views.

Given the complexity of the issues analyzed, the survey questionnaire was pilot tested several times on different groups of respondents with different institutional backgrounds and expertise. As a result, some of the questions were simplified, some were removed and the order and structure of the questions were optimized. We acknowledge that the impact of various macroprudential policy measures, their interaction with monetary policy and the institutional arrangement of the two are issues that are significantly affected by the past and current state of the economy and of the financial system as well as the sociodemographic characteristics of the respondents. The final questionnaire

 $<sup>^{2}</sup>$  We are aware that survey methodologies have some caveats stemming from the fact that we cannot ensure the honesty of the respondents. Further, the meaning of "very likely" and "somewhat likely" can differ across respondents. However, if this measurement error resembles white noise, the final ranking of the importance of the answers will be informative. Still, we take special care to verify the consistency of respondents' answers by considering question pairs and by combining selected characteristics of our respondents to contrast the different groups of respondents.

was designed both to take into account the various aspects, but also to maintain a balance between the level of detail of the questions asked, their clarity and simplicity. The resulting questionnaire consisted of 20 question groups divided into 4 blocks which could be completed in about 15 minutes. Table A1 provides a summary of the questions. The full set of questions and responses is available in Table A1 in the Appendix and also online.<sup>3</sup>

The survey was distributed among academics and experts from central banks and other regulatory institutions, due to our desire to obtain the views of both camps. While the opinions of academics are expected to encompass the latest research findings, the expert opinion of professionals should draw on the practical experience gained from the decision-making processes within the policy institutions. We created a list of about 10,000 email addresses based on respondents' expertise and affiliation using the IDEAS/RePEc database. We proceeded in a number of steps. First, we decided on the researchers' fields we wished to include.<sup>4</sup> Overall, we included 23 relevant fields out of 98.<sup>5</sup> We used a web scraping technique to harvest information about all the authors in each of these fields. Second, in order to include as many authors from central banks as possible, we harvested information about all the members affiliated with the central banks and monetary authorities listed in the IDEAS/RePEc database.<sup>6</sup> Third, we finalized the list by removing irrelevant entries and duplicates.<sup>7</sup> We validated the email addresses beforehand using a commercially available service.<sup>8</sup>

We admit that by limiting ourselves to the IDEAS/RePEc database, we may be omitting the potentially valuable opinions of experts who do not have any research publications or those who have chosen not to be listed in the database. We suspect that this will be more of an issue for central bankers (whose primary focus is not research) than for academics. Therefore, we encouraged those respondents addressed to forward the questionnaire to their colleagues who may be potentially interested in participating. Because the survey contains questions on respondents' affiliation, professional experience, research field and seniority, we are able to filter the responses afterwards and are not limited by the distribution of our initial list of respondents. On the contrary, we aimed at obtaining as many relevant responses as possible.

The survey was launched online on April 7, 2021 and closed on April 30, 2021. Two reminders were sent on April 22 and April 28. We received 694 questionnaires<sup>9</sup>, of which 361 were complete and thus included in our study. Securing a high number of (completed) survey responses is always a challenge but given that the topics covered in the survey are rather specific to the economics

<sup>&</sup>lt;sup>3</sup> We published the first summary of survey results in June 2021 in Malovaná et al. (2021).

<sup>&</sup>lt;sup>4</sup> https://ideas.repec.org/i/e.html

<sup>&</sup>lt;sup>5</sup> Accounting & Auditing (NEP-ACC), Banking (NEP-BAN), Central Banking (NEP-CBA), Corporate Finance (NEP-CFN), Computational Economics (NEP-CMP), Dynamic General Equilibrium (NEP-DGE), Econometrics (NEP-ECM), European Economics (NEP-EEC), Econometric Time Series (NEP-ETS), Microeconomic European Issues (NEP-EUR), Financial Markets (NEP-FMK), Forecasting (NEP-FOR), Business, Economic & Financial History (NEP-HIS), Insurance Economics (NEP-IAS), International Finance (NEP-IFN), Macroeconomics (NEP-MAC), Microfinance (NEP-MFD), Microeconomics (NEP-MIC), Monetary Economics (NEP-MON), Market Microstructure (NEP-MST), Open Economy Macroeconomics (NEP-OPM), Regulation (NEP-REG), Risk Management (NEP-RMG).

<sup>&</sup>lt;sup>6</sup> https://edirc.repec.org/central.html

<sup>&</sup>lt;sup>7</sup> The "raw list" was cleaned up by (i) removing the authors who had no email address, (ii) removing the authors who had not published since 2015 (i.e. had not been recently active), (iii) removing the authors with duplicate email addresses.

<sup>&</sup>lt;sup>8</sup> About 68% of them were identified as deliverable (i.e. the email provider stated that the email address existed and was safe to send emails to) and the remaining 32% were identified as risky or unknown (i.e. the quality of the email address was low or no response was received from the email provider, i.e., the email might not have been delivered).

<sup>&</sup>lt;sup>9</sup> The response rate relative to all and deliverable email addresses was about 7% and 10% respectively.

profession at large, we believe the resulting number of responses is reasonable. The survey was conducted anonymously to increase the likelihood of participation of senior staff, especially from central banks, and to facilitate honesty while answering. On average, respondents were able to complete the survey in about 15 minutes, while the median completion time was 5 minutes less (Figure 3). The block on macroprudential policy and bank lending took the longest to answer, reflecting the complexity and number of the questions included. Figure 4 provides a summary of the number of questionnaires started (but not completed and submitted) and the number of those submitted during the survey period. As expected, the number of started and submitted questionnaires spikes significantly around the launch of the survey and the dates on which the two reminders were sent. The majority of questionnaires which were started but not submitted were abandoned by the respondents at a fairly early stage, i.e. usually during the first block of questions. As such, they do not provide any significant additional information and were not included in the analysis.

# Figure 3: How Long Did It Take To Fill In the Questionnaire (In Minutes)?



# Figure 4: How Many Questionnaires Were Started and Submitted?



**Note:** The figure shows the number of minutes it took the respondents to answer the different groups of questions. The first group comprises questions Q1-Q5; the second group Q6-Q8; and the third group Q9-Q20. Please see Table A1 in the Appendix or, for the full questionnaire, Malovaná et al. (2021). Blue bars are averages while yellow dots are medians. Only submitted (completed) questionnaires are included.

*Note:* The y-axis shows the number of respondents who started and submitted the questionnaire. The vertical lines refer to the two reminders sent to respondents.

# 3. A Bird's Eye View of the Survey Responses

Table 1 provides a high-level summary of the survey responses, presenting the most frequent answer to each question (modal answer) and its share. A more detailed overview, with the percentage share of each answer, is then presented in Table A1 in the Appendix. The first part of the survey asks about the demographic and professional background of the respondents. Most respondents are men aged 30 to 59 who reside in euro area countries (about 33% if we combine all three characteristics). The sample includes a fair share of respondents with both academic experience and experience from a central bank or macroprudential institution.<sup>10</sup> About 70% of respondents identified themselves as researchers; the remaining 30% is evenly distributed between respondents in expert or managerial positions. The respondents' primary fields of expertise or research are evenly distributed between monetary policy, macroprudential policy and bank regulation or supervision, with monetary policy taking a slight lead.<sup>11</sup> The perceived stringency of the macroprudential policy measures applied in the respondent's jurisdiction before the Covid-19 pandemic is also equally distributed between stringent and lenient. Overall, we are equipped with a well-balanced sample of respondents who are not heavily skewed towards a particular professional background or exposed to overly stringent or loose regulatory conditions.

In the second part of the survey, we examine the respondents' opinions on the likely effects of macroprudential policy tightening on the provision of bank credit. Most respondents expect the introduction or tightening of capital buffers to have a negative effect on bank lending in the short term but minimal to no effect in the long term. On the contrary, borrower-based measures are expected to have a negative effect on the provision of housing loans both in the short and long term. The literature generally agrees that a tightening of capital requirements leads to a decrease in bank lending (Cerutti et al., 2017; Galati and Moessner, 2018; Jiménez et al., 2017; De Jonghe et al., 2020). A possible difference in the short- and long-term impact is discussed in Mendicino et al. (2020), who also state that the difference depends broadly on the monetary policy response. The literature focusing on the impact of borrower-based measures is more coherent and, in general, points to a negative relationship with bank credit (Lim et al., 2011; Kuttner and Shim, 2016; Akinci and Olmstead-Rumsey, 2018). The sign of the effects was shown to remain the same even if distinguishing between the short and long run (Carreras et al., 2018), with the short-term impact being less pronounced where the regulation has been phased in (Basto et al., 2019).

Most respondents also agree that tighter macroprudential policy is likely to be associated with several side-effects, such as the higher cost of bank lending, portfolio rebalancing and regulatory arbitrage. The collected responses are largely in line with the recent empirical literature. Studies show that capital regulation increases lending rates (Gambacorta, 2011; De Nicolò, 2015) but the magnitude of this effect varies largely as outlined in the literature overviews conducted by Martynova (2015) and Boissay et al. (2019). Furthermore, Acharya et al. (2020) show that LTV and LTI limits in Ireland have caused a substantial distributional effect under which, on the one

<sup>&</sup>lt;sup>10</sup> The majority of respondents (85%) report experience from academia, with an average of almost 13 years. Almost 45% of respondents report experience from a central bank with an integrated macroprudential policy and an additional 24% from a central bank without an integrated macroprudential policy. Table A4 in the Appendix shows the full breakdown by respondents' length of professional experience in the different sectors.

<sup>&</sup>lt;sup>11</sup> Most respondents in our survey stated that they focus on more than one field in their research or analytical work, with an average of 2.6 reported fields per respondent. About 27% of respondents selected only one field, while about 35% reported two fields and a further 17% three fields. Interestingly, respondents that selected more than one primary field usually paired monetary policy with macroprudential policy focused on banks, both in the area of research (24% of respondents) and non-research (11% of respondents). This is in line with a growing interest in the interaction and coordination of the two policies, owing to high policy relevance. We present more details on the respondents' primary field of research and expertise in Tables A3 in the Appendix.

hand, the borrower-based limits have slowed down house price growth in overheated areas but on the other, have increased risk taking by the more constrained banks. In a similar vein, Peydró et al. (2020) document the existence of the distributional effect of borrower-based limits in the UK which have led more constrained lenders to issue fewer high-LTI mortgages but have also increased the average loan size of these high LTI mortgages and increased the LTV ratio. Regarding regulatory arbitrage and leakages, Aiyar et al. (2014) document that unregulated banks (resident foreign branches) increase lending in response to tighter capital requirements while regulated banks reduce lending. Ahnert et al. (2021) show that macroprudential foreign exchange regulations may lead to a shift in market activities to less informed, less efficient, or unregulated sectors. Several studies show that the growth of non-bank financial intermediaries is positively related to a more stringent macroprudential policy (Kim et al., 2018; Cizel et al., 2019; Hodula et al., 2020; Irani et al., 2021).

In the third part, we collect expert opinion on the preferred institutional arrangement of macroprudential policy and the underlying interactions stemming from the conduct of monetary and macroprudential policy. Moreover, we ask the respondents what are the likely benefits and differences arising from a particular policy setup, and what are the likely reasons for a conflict between macroprudential and monetary policy.

Concerning the institutional arrangement, the majority of respondents acknowledge the significant benefits of keeping monetary and macroprudential policy "under one roof". Over 77% of respondents stated that the benefits of the integration setup significantly (44%) or somewhat (33%) outweigh the costs. The respondents perceive knowledge sharing and the capacity to act swiftly as the main benefit of the institutional setup. The strong support for the integration setup somewhat contradicts the observed tendencies in many economies to move macroprudential policy outside the central bank to a separate institution.<sup>12</sup> It also shows that the opinion "one setup does not fit all" found in earlier studies (Nier et al., 2011; IMF, 2011) is not shared by our respondents. The stronger preference for the integration setup observed in our findings may also reflect the trust and confidence usually enjoyed by central banks, reflecting their generally high reputation in the economy relative to other usually newer regulatory bodies. In this respect, Borio (2019) states that: "ensuring trust is difficult and calls for strong institutions – an appropriate 'institutional technology'. Central banks have evolved to become key pillars of the whole edifice alongside banking regulatory and supervisory authorities – often central banks themselves." A substantial proportion of the respondents (63%) expect that switching to the integration setup would likely be associated with an improved resilience of the financial sector. Additionally, 48% believe that regulation would be more stringent if macroprudential policy were integrated within a central bank and 42% say that the provision of bank lending would not change significantly. This soft evidence echoes the hard data-driven analyses found in the literature. Lim et al. (2013a) find that a larger role of the central bank in macroprudential policy was associated with a speedier application of macroprudential measures.

<sup>&</sup>lt;sup>12</sup> For instance, macroprudential policy has been delegated to an autonomous institution in Australia, Canada, Chile, Denmark, Norway, Sweden, Switzerland and the United States. However, in many of these countries the central bank still participates in the discussion and decision-making process, for example, as a member of a committee or council (see Table A5 in the Appendix).

Table 1: Summa	ry of All Su	rvey Responses
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	Question	Modal response	% share	Dispersion	Options	Answers
A. De	emographics and Background		of modal			
01	Gender	Male	86.4	-0.143	3	361
$\hat{\mathbf{O}}$	Age	30 30	31.3	0.693	5	361
Q2 03	Age	Europe Euro Area	31.3 47.1	0.093	5	361
Q3	Drimary field of research/expertise	Monotory policy	47.1	0.043	0	261
Q4 05	Sector w/ most experience in vegre	A andomia	50.4	0.734	0	261
$Q_{2}$	Current position	Deseersher	59.5	0.449	4	260
Q20	Derceived stringency of MDD	Somewhat stringent	47.2	0.512	4	360
	acconcudential Policy Tightening an	d Bank Lending	47.2	0.504	5	500
-06	CCoB (short-term impact)	Some decrease in lending	57.9	0.515	6	361
06	CCoB (long-term impact)	Minimal to no change	48.5	0.601	6	361
07	Add CB (short-term impact)	Some decrease in lending	+0.5 56 5	0.543	6	361
07	Add CB (long-term impact)	Minimal to no change	42.1	0.545	6	361
	ITV (short-term impact)	Some decrease in	56.8	0.556	6	361
Q0	Li v (short-term impact)	housing loops	50.0	0.550	0	501
00	LTV (long town impost)	nousing loans	47.1	0.610	6	261
Q٥	LI V (long-term impact)	Some decrease m	47.1	0.019	0	501
00		housing loans	56.0	0.555	6	261
Q8	DS11 (short-term impact)	Some decrease in	56.8	0.555	6	361
		housing loans				
Q8	DSTI (long-term impact)	Some decrease in	42.9	0.659	6	361
		housing loans				
Q9	Side effect: cost (CR)	Likely	53.7	0.539	5	361
Q9	Side effect: cost (LTV/DSTI)	Unlikely	40.7	0.606	5	361
Q9	Side effect: rebalancing (CR)	Likely	54.0	0.541	5	361
Q9	Side effect: rebalancing	Likely	51.0	0.581	5	361
	(LTV/DSTI)					
Q9	Side effect: arbitrage (CR)	Likely	44.9	0.627	5	361
Q9	Side effect: arbitrage (LTV/DSTI)	Likely	42.4	0.647	5	361
C. In	stitutional Arrangement, Macropru	dential and Monetary Policy	y Coordinat	ion		
Q10	Under one roof	Yes, the benefits	44.3	0.615	6	361
		significantly outweigh				
		the costs				
Q11	Benefits: knowledge sharing	Significant benefits	58.7	0.456	6	361
Q11	Benefits: informal relations	Some benefits	42.9	0.658	6	361
Q11	Benefits: capacity to act swiftly	Significant benefits	44.6	0.607	6	361
Q12	Effects on: MPP stringency	Somewhat higher	39.1	0.694	6	361
Õ12	Effects on: lending	Minimal to no change	41.6	0.663	6	361
Q12	Effects on: FS resilience	Somewhat higher	44.6	0.664	6	361
Q13	Preferred objective	Yes, financial stability,	36.3	0.736	6	361
-	5	but only temporarily				
014	Mutual influence	Yes, somewhat	51.4	0.359	4	360
015	Coordination desirable	Yes, verv	57.8	0.410	4	360
016	Conflict: time horizon	Likely	52.2	0.550	5	360
016	Conflict: cycles	Likely	51.9	0.552	5	360
016	Conflict: implementation delay	Likely	43.1	0.607	5	360
018	LIRE & financial imbalances	Yes, in both the short and	51.1	0.581	5	360
2.0		the long term	• •		-	2.00
Q19	MP effective	Somewhat effective	43.9	0.598	5	360

*Note:* The table presents the answer that occurs most often (modal answer), its share in the total, the dispersion of answers, the number of options (possible answers for each question) and the number of responses collected for each question. The dispersion index is a standardized Simpson (Herfindahl-Hirschman) Index defined as (HHI - 1/N)/(1 - 1/N) where HHI is a non-standardized Herfindahl-Hirschman Index and N is the number of options. **Abbreviations:** MPP: macroprudential policy; CCoB: capital conservation buffer; Add. CB: additional capital buffers above the 10.5% minimum capital adequacy ratio; LTV: loan-to-value limit; DSTI: debt service-to-income limit; CR: capital requirements; FS: financial sector. **Questions (panel C):** *Under one roof:* Should the central bank conduct both monetary policy and macroprudential policy? *Benefits:* How are the following likely to be beneficial to the policy decision-making process if the central bank conducts both monetary and macroprudential policy? *Preferred objective:* If there is a conflict between achieving price stability and financial stability (i.e. they cannot both be achieved at the same time), should a central bank favour one of the two? *Mutual influence:* Do macroprudential policy measures and monetary policy desirable for the economy, regardless of the institutional arrangement? *Conflict:* To what extent are the following likely to result in a conflict between macroprudential and monetary policy? *LIRE & financial imbalances:* Does a low interest rate environment contribute to a build-up of financial imbalances? *MP effective:* Do you consider monetary policy measures effective in mitigating existing systemic risks?

Regarding the interaction and coordination of macroprudential and monetary policy, almost all respondents (98%) stated that the two policies somewhat influence each other and over 90% of respondents believe that their coordination is very (47%) or somewhat (51%) desirable. It should not be entirely surprising that there is agreement on this topic. Over time, the majority of economists and policymakers has reached a general consensus that monetary and macroprudential policy tools are not independent, as they affect both monetary and credit conditions via their effect on asset prices, credit growth and financial risk-taking (Agénor et al., 2014; Malovaná and Frait, 2017; Collard et al., 2017; Smets, 2014). The disagreement among policymakers is more on the side of the analytical and policy approach taken to manage the interaction and assure the effectiveness of each policy in achieving the two main objectives – financial stability and price stability. This boils down to three strands of literature that have become dominant in the past decade.

The first view, known as the modified Jackson Hole consensus, advocates for a clear separation of price and financial stability. Specifically, central banks should primarily focus on achieving the goal of price stability, whereas the financial stability objective should be tackled with macroprudential policy measures (e.g. Blanchard et al., 2010; Smets, 2014). This view builds on the belief that the objectives, measures, and transmission mechanisms of monetary and macroprudential policies can be easily separated. By contrast, the second view considers price stability and financial stability to be strongly intertwined and therefore inseparable, suggesting that policy coordination is desirable to achieve the best economic outcome. Macro-financial linkages, creating feedback loops between the real economy and the financial system, are at the core of this view (e.g. Brunnermeier and Sannikov, 2014). The third view, commonly referred to as the "leaning against the wind" strategy, proposes taking the risks to financial stability into account in the conduct of monetary policy even when the current forecast does not indicate any risks to price stability. Proponents of this view implicitly acknowledge that macroprudential policy cannot fully address the existing or potential systemic risks while monetary policy can be effective in this pursuit (e.g. Woodford, 2012).

Similar disagreement on the degree to which a central bank should take into account financial stability concerns is also apparent from the responses we collected. Specifically, more than 36% of respondents states that financial stability should be temporarily favored over price stability in the event of a conflict between achieving the two objectives. A further 10% is of the view that financial stability should always be favored. On the contrary, about 30% would favor price stability, either temporarily (16%), or always (14%). We also find that respondents disagree on the effectiveness of monetary policy in mitigating existing systemic risks. About 45% considers monetary policy measures to be somewhat effective and a further 6% very effective in mitigating existing systemic risks. Conversely, 32% of respondents consider monetary policy measures to be somewhat ineffective in mitigating existing systemic risks and 16% of respondents even regard monetary policy as being very ineffective in this pursuit.

Interestingly, while the views on the priority of objectives and policy effectiveness differ significantly, the view of the risks associated with a prolonged period of low interest rates are aligned. More than 80% of respondents state that keeping interest rates "low-for-long" contributes to the build-up of financial imbalances. Over half of the respondents believe that the harmful effects of a low interest rate environment (LIRE) can be expected to play out both in the short and long term, while the remaining 30% expects the effects to be dominant either in the long term or in the short term. These results add to the intensive debate that has escalated in recent years in many advanced economies. Many studies warn against the unintended adverse effects of LIRE, which could lead to a poor risk assessment and the increased vulnerability of financial systems. Malovaná

et al. (2020) provide a comprehensive review of the empirical literature on LIRE, summarizing the financial vulnerabilities which may be created and fueled by low interest rates.

Last but not least, we asked the respondents to give the most likely reasons for the two policies to end up in conflict. About two thirds of them consider the different length and/or depth of the business and financial cycle and the different implementation horizons of the two policies to be the most likely reasons. Such a view is in line with a strand of literature which shows that the length of the business and financial cycles differs, with the financial cycle being typically longer (Drehmann and Gambacorta, 2012). While macroprudential policy usually operates with a keen eye on the financial cycle, monetary policy tries to mitigate business cycle fluctuations. A strategic conflict thus arises in situations where the economy is at different stages of the financial and business cycle (Borio, 2014; Malovaná and Frait, 2017). Furthermore, while monetary policy measures are implemented immediately or with a short delay, macroprudential policy measures are often announced well in advance and implemented with a relatively long delay.

# 4. The Relationship Between Macroprudential and Monetary Policy: Implications for the Decision-Making Process

In this section, we present the basic results concerning expert views on the interaction, coordination and institutional setup of macroprudential and monetary policy conditional on various respondent characteristics. In order to aggregate respondents' views and compare the outcomes from different questions, we quantify the response options on a discrete scale between -1 and 1. We formulate our questions as normative and hence, the positive values were generally assigned to agreeing responses while the negative values represent disagreeing responses. NA is assigned to the "no opinion" response option. We summarize the quantification of individual answers to all questions in Table A2 in the Appendix. The averages across all quantified responses to the questions related to the mutual relationship between monetary and macroprudential policy are stored in Table 2. The first row shows the mean quantified response of all respondents in our sample. The rest of the table then provides a breakdown by different respondents' characteristics.

According to the means of the quantified responses, we confirm that a majority of respondents are in favor of having macroprudential and monetary policy under one roof: the mean response is 0.53, closely corresponding to the verbal answer "Yes, the benefits somewhat outweigh the costs". However, we identify a non-negligible heterogeneity in the responses across different respondent characteristics. We find that the integration setup is favored more in Europe than in North America, which may reflect the institutional setup that is currently dominant in each region. While in the US the mandate for conducting macroprudential policy was given to a single independent committee (the Financial Stability Oversight Council, FSOC)<sup>13</sup> outside the central bank, the situation is a little fuzzier in Europe, with varying degrees of central bank involvement across countries. In the European Union, a single independent body tasked with macroprudential oversight (the European Systemic Risk Board, ESRB)<sup>14</sup> was also established. Unlike its US counterpart, however, the ESRB lacks direct enforcement powers; its role lies more in the monitoring and assessment of systemic risks, and potentially issuing warnings and recommendations to national authorities. A significant part of the powers related to the conduct of macroprudential policy has remained in the hands of national central banks and regulatory bodies (Table A5). While inspecting intra-EU heterogeneity,

<sup>&</sup>lt;sup>13</sup> The FSOC, established in 2010 and chaired by the US Secretary of the Treasury, consists of the Chairman of the Federal Reserve System and all the principal US regulatory bodies.

<sup>&</sup>lt;sup>14</sup> The ESRB, established in 2010 and chaired by the ECB president, consists of representatives from the ECB, national central banks and prudential authorities of EU Member States, and the European Commission.

we find that euro area and non-EA respondent views are fairly close. For instance, the integration setup is perceived by both groups to have benefits which somewhat outweigh the costs, with a mean response of 0.56 for euro area respondents and 0.52 for non-euro area respondents.

Next, relatively younger respondents favor the integration setup more than relatively older respondents, with a mean response of 0.63 for the 20–29 age bucket and 0.47 for the over 59 age bucket. This finding echoes our discovery that the integration setup has less support among respondents in managerial positions who are more likely to be older both in our sample<sup>15</sup> and in general (Goergen et al., 2015; Talavera et al., 2018). A younger generation of managers can be expected to draw more on the knowledge obtained during their recent studies, reflecting the newest On the other hand, more senior leaders can exhibit a theoretical and empirical findings. conservatism bias based on gained experience rather than new advancements in their field. As such, experienced senior managers may tend to be less flexible, inclining towards solutions which minimize potential risks but also proposing limited policy change (Bantel and Jackson, 1989; Vroom and Pahl, 1971). Insights from our survey show that relatively older respondents may be more reluctant to place the conduct of macroprudential policy alongside monetary policy in the same institution, given a relatively limited cross-country comparable experience and targets. Interestingly, the integration setup has the least support among those respondents who listed monetary policy as their primary field of expertise (mean 0.52) as compared to those who listed macroprudential policy (mean 0.60–0.63) or supervisory policy (mean 0.59–0.61).

Second, we calculated the mean quantified responses for a set of two questions on the mutual influence of macroprudential and monetary policy and their coordination (columns 4 and 5). We confirm that the vast majority of respondents believe that the two policies significantly influence each other (mean 0.72) and consider their coordination to be very desirable (mean 0.66). Similarly to the question on the institutional setup, we find the responses to be conditional on region, the respondents' age, professional position and primary field of expertise. Relatively older respondents, respondents from North America, those in managerial positions and those who cite monetary policy as their primary field show the least support for the view that the two policies are mutually dependent and their coordination is desirable. Not surprisingly, we find the responses on the three questions (institutional setup, mutual influence and policy coordination) to be highly dependent on each other, and reassuringly, the respondents' views are largely consistent.

Third, we look closely at the potentially most polarizing set of three questions, those related to the conflict between central banks' objectives, the role of LIRE in fueling financial vulnerabilities and the effectiveness of monetary policy in mitigating systemic risks (columns 2, 3, 6 and 7). We quantify the "preferred objective" question in two different ways. Option A assigns positive values (1 or 0.5) to answers favoring financial stability over the price stability objective and negative values (-1 or -0.5) to answers favoring price stability over the financial stability objective. Option B then assigns positive values to all agreeing answers, i.e. to all responses which prefer either of the two objectives, and negative values to disagreeing answers, i.e. to all responses which do not choose between the two.

<sup>&</sup>lt;sup>15</sup> Respondents in managerial positions are relatively older (average age of 50 years) than other respondents (average age of 45 years).

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Under one	Preferred	Preferred	Mutual	Co-	LIRE &	MP
	roof	objective	objective	influence	ordination	financial	effective
		(A)	(B)		desirable	imbalances	
Total	0.53	0.07	0.34	0.72	0.66	0.62	-0.04
Gender							
Female	0.48	0.00	0.42	0.78	0.66	0.72	-0.12
Male	0.54	0.08	0.33	0.71	0.66	0.61	-0.03
Age							
20–29	0.63	0.18	0.29	0.71	0.75	0.62	-0.12
30–39	0.53	-0.05**	0.33	0.79***	0.67	0.67	-0.11
40-49	0.54	0.03	0.34	0.68	0.74	0.57	-0.08
50–59	0.55	0.20**	0.29	0.71	0.62	0.61	0.08*
Over 59	0.47	0.17	0.45	0.67	0.50	0.62	0.04
Region							
Euro area	0.56	0.12	0.29	0.71	0.67	0.58	0.02
Europe excl. EA	0.52	0.05	0.32	0.73	0.65	0.70	-0.12
North America	0.36	0.01	0.55**	0.74	0.50**	0.58	-0.07
Other	0.58	0.00	0.36	0.71	0.72	0.65	-0.07
Position							
Researcher	0.55	0.14***	0.34	0.72	0.67	0.64	-0.03
Expert/Analyst	0.54	-0.02	0.27	0.72	0.77	0.61	-0.08
Management	0.44	-0.15**	0.40	0.69	0.52	0.56	-0.03
Primary field of expertise							
Monetary policy	0.53	0.04	0.37	0.76***	0.67*	0.62	-0.01
Macroprudential policy - Banks	0.60**	0.13*	0.30	0.75	0.72***	0.67	-0.04
Macroprudential policy - Other	0.63*	0.05	0.28	0.78*	0.77***	0.55	0.05
Supervision - Banks	0.59	0.11	0.31	0.72	0.76**	0.64	0.04
Supervision - Other	0.61	0.15	0.27	0.70	0.75**	0.69	0.12*
Other	0.53	0.11	0.34	0.70	0.69	0.61	0.01
Experience in a given sector (mor	e than 5 year	rs)					
Academia	0.51	0.10	0.35	0.73	0.67	0.64	0.02**
Monetary authority	0.48	0.05	0.20	0.72	0.64	0.75	-0.21**
Macroprudential authority	0.52	-0.06**	0.31	0.69	0.59	0.59	-0.10
Other	0.64*	0.14	0.28	0.73	0.71	0.71	0.15**

### Table 2: Respondents Favor Keeping Both Policies Under One Roof

*Note:* The table presents the averages of quantified responses across different categories of respondent's background factors. The quantification of responses means that verbal answers were converted into numerical values. Respondents were asked various questions in the areas of macroprudential and monetary policy interaction, coordination and institutional arrangement. The responses were quantified on a discrete scale between 1 and -1, with positive numbers usually assigned to agreeing responses and negative numbers to disagreeing responses. NA is assigned to the "no opinion" answer. Table A2 in the Appendix summarizes the quantification of all the responses in the questionnaire. We perform two non-parametric statistical tests, the Mann-Whitney-Wilcoxon test and the Kruskal-Wallis test, to decide whether there are significant differences between the groups of respondents. Both tests give the same results. The null hypothesis of both tests states that there is no significant differences between the groups. If the p-value is less than the significance level, we can conclude that there are significant differences between the groups. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1. Please see the note below Table 1 or Appendix A for the full wording of the questions. **Preferred objectives A and B:** The responses to the questions on favoring a particular objective are quantified in two different ways. Option A assigns positive values to the responses favoring the financial stability objective, while negative values are assigned to responses favoring the price stability objective. Option B assigns positive values to all agreeing responses (i.e. the opinion that neither objective should be favored).

Regarding the potential conflict between the two objectives, the majority of respondents believe that one should be favored over the other (mean 0.34). Surprisingly, more respondents would give preference to financial stability above the price stability, but the difference is rather small (mean 0.07). Again, we find a substantial gap between the younger and older generations. Specifically, relatively older respondents (and also respondents in managerial positions) are more in favor of advancing one of the two objectives in the case of a conflict. This is another way of dealing with a strategic conflict between the two policies and is generally more applicable in the case of the separation setup, with each institution having a clear mandate and single objective (Nier et al., 2011). Not surprisingly, we find that this particular strategy has more support among respondents from North America where the separation setup has long tradition, whereas in Europe, the integration setup appears to be favored more (Nier et al., 2011; Cassola et al., 2019; Edge and Liang, 2019).

Furthermore, the respondents generally acknowledge the potentially harmful effects of LIRE (mean 0.62), while they remain uncertain about whether monetary policy tools can be used to effectively mitigate systemic risks (mean -0.04). We further find that respondents from European countries outside the euro area stated that LIRE is harmful significantly more often than respondents from the euro area. This may be linked to the recent literature showing that changes of monetary policy in core countries are associated with substantial spillover effects to peripheries (Morais et al., 2019; di Giovanni et al., 2017; Cao et al., 2021). The ECB has been keeping its main policy rates at historically low levels since the GFC which may have spurred additional lending in peripheries in line with the functioning of the international bank lending channel (Kashyap and Stein, 2000; Cetorelli and Goldberg, 2012).

# 4.1 How Dependent Are Respondents' Views on the Institutional Arrangement and Interaction of Monetary and Macroprudential Policy?

In the next step, we aim to verify the consistency and possible linkages between the individual questions. Since the discrete rating scale used in the questionnaire produced only an ordinal measurement of respondents' perceptions, we use nonparametric, or "distribution-free", statistical techniques to analyze the questionnaire data. We estimate contingency coefficients to assess the dependency between responses to question pairs. Unlike the correlation coefficient, the contingency coefficient cannot be used to assess the direction of the dependency, only its strength. Therefore, we complement the contingency analysis with ordinal logistic regressions from which we obtain the probability that respondents would answer two specific questions in a specific way. This can inform us on how probability changes (i.e. decreases or increase) depending on the different answers selected by the respondents. Details on logistic regression, including the estimation results, are in the Appendix B.

We document a significant dependency between the opinions related to the institutional setup and the joint conduct of monetary and macroprudential policy (Table 3). High dependency, as indicated by high and statistically significant contingency coefficients, suggests that respondents are consistent in their answers throughout the questionnaire. Probability plots, obtained from ordinal logistic regression, show that respondents who think that central banks should conduct both macroprudential and monetary policy are presumably more likely to also think that the two influence each other and their coordination is desirable, holding other responses at their mean values (Figure B1, first row). We also find statistically significant dependency between answers relating to the institutional setup and the answer related to the preferred policy objectives in conflicting situations.

	Under one roof	Preferred objective	Mutual influence	Co- ordination desirable	LIRE & financial imbalances	MP effective
Under one roof	1					
Preferred objective	0.41***	1				
Mutual influence	0.35***	0.25	1			
Co-ordination desirable	0.51***	0.35***	0.90***	1		
LIRE & financial imbalances	0.26	0.30	0.80***	0.82***	1	
MP effective	0.34**	0.45***	0.82***	0.83***	0.81***	1

#### Table 3: Respondents' Views on the Arrangement of the Two Policies are Strongly Dependent

*Note:* The table presents Pearson's Chi-squared contingency coefficient and the p-value of Pearson's Chi-squared test. The null hypothesis of the test states that variables and their categories are independent. The contingency coefficient is standardized and corrected to lie between 0 and 1 so that it is independent of both the sample size and the number of categories (responses to individual questions), i.e. a higher coefficient means higher dependency. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1. Please see the note below Table 1 or Appendix A for the full wording of the questions.

The highest dependency in terms of the size of the estimated contingency coefficients is found among the questions on the mutual influence of monetary and macroprudential policy conduct, the desirability of their coordination, respondents' views on the potentially harmful effects of LIRE and the effectiveness of monetary policy to address systemic risks. This dependency is quite natural. If one policy conduct is inseparable from the other and respondents acknowledge this, the coordination of their actions could be viewed as a way of mitigating welfare losses from conflicting situations. We estimate that respondents who state that monetary and macroprudential policy influence each other have close to 98% probability to also state that their coordination is desirable, holding other variables at their mean values (Figure B1, fourth row).

# 4.2 What Are the Likely Effects of Integrating Macroprudential Policy in the Central Bank?

In this subsection, we check whether the respondents' view on the institutional setup and the coordination and conflict between macroprudential and monetary policy is dependent on other factors drawn from the survey responses (Table 4). First, we ask for the respondents' opinion on the likelihood that the following factors would be beneficial to the policy decision-making process if the central bank were to integrate macroprudential and monetary policy: (i) data and knowledge sharing, (ii) informal relations, and (iii) the capacity to act swiftly. While we formulate the question in a normative way, we allow respondents to mark the factor as either beneficial or costly, for example, complicating the decision-making process. We also retain the "no opinion" option as a potential response. We estimate the contingency coefficients between pairs of questions and document a high degree of dependency between the preferred institutional setup and all three factors listed above. Judging from the size of the estimated contingency coefficient, the highest dependency is observed between the third factor - the capacity to act swiftly - and the respondent's opinion on the institutional setup. It can be expected that respondents with a strong opinion on the "best" institutional setup would also have a strong opinion on whether it is beneficial or detrimental to the policy decision-making process. For example, there is an almost 99% probability that those respondents who expressed their preference for the integration setup also stated that the benefits arising from the capacity to act swiftly is likely or very likely, holding other variables at mean values (Figure B2, panel A).

Drawing on the existing literature, the information flows needed for the successful conduct of both policies are interlinked, and in many cases, the data outputs and expertise developed in one policy department serve as an input for decision-making in the other department (Nier et al., 2011;

Buttigieg and Bamber, 2020). As such, the integration setup makes it possible to fully exploit beneficial information spillovers (Beau et al., 2012). However, from an administrative point of view, it also entails economies of scale contributing to significant cost reduction (Ampudia et al., 2019). Moreover, having macroprudential and monetary policy under one roof fosters cooperation among experts while, at the same time, providing the basis for building both formal and informal relationships (Nier et al., 2011; IMF, 2011). Further, central banks with an integrated macroprudential framework have the capacity to use macroprudential instruments more swiftly (Lim et al., 2013b).

 Table 4: Respondents Perceive the Significant Benefits of Joint Monetary and Macroprudential
 Policy Conduct While Also Acknowledging the Reasons for the Conflict

		Benefits			Effects or	l		Conflict	
	Knowl. sharing	Informal relations	Acting swiftly	MPP stringency	Lending	FS resilience	Time horizon	Cycles	Delay
Under one roof	0.56***	0.5***	0.61***	0.5***	0.41***	0.62***	0.33*	0.33*	0.33*
Preferred objective	0.34**	0.30	0.33*	0.37***	0.36***	0.35**	0.37***	0.27	0.32
Mutual influence	0.34**	0.25	0.29	0.28	0.23	0.28	0.83***	0.83***	0.82***
Co-ordination desirable	0.36***	0.35***	0.44***	0.27	0.23	0.34**	0.82***	0.82***	0.81***
LIRE & financial imbalances	0.23	0.28	0.27	0.33*	0.30	0.28	0.79***	0.79***	0.78***
MP effective	0.33*	0.27	0.34**	0.36**	0.42***	0.43***	0.80***	0.81***	0.80***

*Note:* The table presents Pearson's Chi-squared contingency coefficient and the p-value of Pearson's Chi-squared test. The null hypothesis of the test states that variables and their categories are independent. The contingency coefficient is standardized and corrected to lie between 0 and 1 so that it is independent of the sample size as well as the number of categories (responses to individual questions), i.e. a higher coefficient means higher dependency. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1. Please see the note below Table 1 or Appendix A for the full wording of the questions.

Second, we ask whether the respondents believe the following factors would change if macroprudential policy were integrated in the central bank: (i) stringency of macroprudential policy, (ii) provision of bank lending, and (iii) financial system resilience. The respondents may choose from the following options: significantly, somewhat higher or lower, minimal to no change, or no opinion. Respondent opinion on the institutional setup is found to be closely correlated with all three factors considered, with the highest link found with the third factor – change in the resilience of the financial system. The probability plot in Figure B2, panel B confirms that those in favor of the integration setup are more likely to mark the increase in financial sector resilience as likely or very likely. On the contrary, those more in favor of the separation setup would more probably mark unlikely or very unlikely.

Central banks, via their role as "lender of last resort", have strong incentives to prevent financial crises (Smets, 2014). As such, if it is in their arsenal, they can pursue a more stringent macroprudential policy than a separate regulatory body. The effect of the institutional setup on bank lending is not easy to quantify. However, we can at least hypothesize that it is negative, as implied by the previous premise that the integration setup results in more stringent macroprudential policy. Previous studies have shown that more stringent macroprudential policy is associated with a decrease in the provision of bank lending (Akinci and Olmstead-Rumsey, 2018; Alam et al., 2019). Regarding financial system resilience, the separation setup increases the risk of uncoordinated actions which in turn makes the emergence of systematically important institutions as well as systemic risks as a whole more probable (Cecchetti and Kohler, 2014; Bodenstein et al., 2019).

Third, we ask the respondents for their view on the extent to which the following factors are likely to result in a strategic conflict between macroprudential and monetary policy conduct: (i) a different

time horizon, (ii) a different length and/or depth of the business and financial cycle, and (iii) a delay in policy implementation. Again, the respondents may select the factor on a scale from likely to unlikely or no opinion. We find that these factors are strongly tied to the respondents' opinion on the mutual dependency of monetary and macroprudential policy conduct, their coordination, the effects of LIRE on financial imbalances, and monetary policy effectiveness in mitigating existing systemic risk. Interestingly, the probability plots indicate that those respondents who favor the separation setup are more likely to respond that conflicts between monetary and macroprudential policy arising from the different above-mentioned factors are likely or very likely (Figure B2, panel C).

As emphasized by Drehmann and Gambacorta (2012) and Borio (2014), the financial and business cycle are largely different which may lead to a conflict between monetary and macroprudential policy conduct. Similarly, the fact that macroprudential policy tools are usually implemented gradually to avoid unnecessary shocks to bank capital (Kashyap et al., 2010) contrasts with the immediate effect of monetary policy decisions (Malovaná and Frait, 2017). Many studies shows that LIRE may increase the vulnerability of the financial sector (Malovaná et al., 2020). The harmful effects include, but are not limited to, increased bank leverage and excessive lending (Dell'Ariccia et al., 2014; Jordà et al., 2015), the reallocation of financial intermediation to non-banks (Cizel et al., 2019; Hodula et al., 2020; Irani et al., 2021), the compression of term premiums and risk premiums on various asset classes and credit (Hanson and Stein, 2015; Adrian et al., 2014), and moral hazard (Heider et al., 2019). The coordination of monetary policy and macroprudential policy is likely to be crucial when interest rates are low for too long. That said, many studies show that coordinating the two policies is easier under the integration setup (Paoli and Paustian, 2017; Bodenstein et al., 2019; Carrillo et al., 2021).

# **4.3** What Are the Implications for the Relationship Between Macroprudential Policy and Bank Lending?

The relationship between macroprudential policy and the provision of bank credit is of utmost interest to policymakers and, to some extent, may be influenced by the institutional setup. Studies show that under the integration setup, macroprudential policy figures more often (Lim et al., 2013a). We now examine how the respondents' preferred institutional setup and their views on the mutual interplay between macroprudential and monetary policy relate to their opinion on the likely impact of regulatory tightening on the provision of bank credit.

To gain perspective, we first examine the respondents' opinions on the relationship between macroprudential policy and bank lending independently of their preferred institutional arrangement. Similarly to the previous set of questions, we calculate the mean quantified responses and analyze the role of different demographic and professional background characteristics. We then explore the contingency (dependency) between the two sets of questions, searching for potential relationships and determinants.

We differentiate between capital- and borrower-based macroprudential policy tools in our questions. Specifically, we are interested in the perceived impact of introducing a capital conservation buffer (CCoB) and increasing additional capital buffers as well as introducing or further decreasing LTV and DSTI limits. We distinguish between these individual macroprudential instruments, i.e. we do not ask the respondent about their joint effect because prior knowledge of these instruments as well as the existing literature suggest that their effects on lending differ. The different impact of introducing a CCoB compared to increasing additional capital buffers is implied by its permanent nature while the changes of other capital buffers can be only temporary. In terms of borrower-based measures, Claessens et al. (2013) and Cerutti et al. (2017) suggest that the effect of LTV limits

differ from the effect of DSTI limits in the sense that DSTI limits lead to slightly negative credit growth while no such evidence can be found for LTV limits. The collected responses are quantified so that "significant or some increase in lending" answers are assigned positive values (1 or 0.5) and "significant or some decrease in lending" negative values (-1 or -0.5); zero is assigned to the "minimal to no change" answer while NA is used to denote "no opinion". Table A6 in the Appendix summarizes the quantified mean responses across all questions, while Table 5 stores the contingency coefficients.

Table 5: Respondents Are Consistent in Their Assessment of the Impact of TighterMacroprudential Policy on Bank Lending

	Capital-based measures				В	orrower-bas	sed measure	s
	CCoB	CCoB CCoB Add. CB Add. CB			LTV (ST)	LTV (LT)	DSTI	DSTI
	(ST)	(LT)	(ST)	(LT)			(ST)	(LT)
Under one roof	0.47***	0.36**	0.44***	0.32	0.30	0.24	0.34**	0.26
Preferred objective	0.35**	0.19	0.36**	0.27	0.29	0.28	0.24	0.23
Mutual influence	0.38***	0.38***	0.34**	0.41***	0.38***	0.31*	0.34**	0.27
Co-ordination desirable	0.30	0.36***	0.34**	0.40***	0.37***	0.37***	0.31*	0.32**
LIRE & financial imbalances	0.34*	0.29	0.35**	0.37***	0.41***	0.43***	0.49***	0.48***
MP effective	0.47***	0.47***	0.54***	0.57***	0.51***	0.48***	0.46***	0.42***

*Note:* The table presents Pearson's Chi-squared contingency coefficient and the p-value of Pearson's Chi-squared test. The null hypothesis of the test states that variables and their categories are independent. The contingency coefficient is standardized and corrected to lie between 0 and 1 so that it is independent of the sample size as well as the number of categories (responses to individual questions), i.e. a higher coefficient means higher dependency. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1. Please see the note below Table 1 or Appendix A for the full wording of the questions.

As indicated by the quantified mean responses, the respondents believe that by following a macroprudential policy tightening, the provision of lending would decrease. This is in line with the influential string of literature which empirically shows that more stringent macroprudential regulation leads to falling household credit growth (Alam et al., 2019) as well as overall bank credit growth (Akinci and Olmstead-Rumsey, 2018).

While inspecting the heterogeneity of responses based on demographic or professional background, we observe that the respondents with monetary policy listed as their primary field of expertise report stronger downward pressure of capital-based measures on bank lending. Similarly, respondents from North America report stronger effects on lending than those in Europe.<sup>16</sup> Furthermore, within Europe, respondents in the euro area countries report stronger effects of macroprudential policy than those outside the euro area. The observed heterogeneity of responses concerning capital-based measures contrasts with the rather homogeneous responses regarding the likely effects of borrower-based measures.

We assume that respondents' opinions about the institutional setup and policy coordination could depend on their views on the effects of macroprudential policy on bank lending. Financial (credit) conditions are important not just for macroprudential policymakers, but for monetary policymakers as well (Woodford, 2012; Malovaná and Frait, 2017; Adrian and Liang, 2018). Table 5 shows the estimated contingency coefficients. We generally observe strong dependency between respondents' views on the links between monetary and macroprudential policy and coordination on one hand and

<sup>&</sup>lt;sup>16</sup> Ambrocio et al. (2020) found the same pattern in the North American–European relationship. They argue that it is driven by the fact that the same capital requirements would be less pervasive for US banks than for European banks due to accounting differences (Wall, 2017). To achieve the same level of capital restrictions, respondents from North America prefer more stringent capital regulation and this might affect their perception of the effects of such regulation on bank lending.

their priors on the effect of different macroprudential policy tools on bank lending on the other. While inspecting the probability plot of the responses, we find that the respondents' views on the institutional setup do not determine their prior intuition on the likely effects of macroprudential policy on bank lending (Figure B3).

# 5. How Do Background Factors Influence Respondents' Opinions?

The collected data on the respondents' background factors, such as the region in which they reside, their age, their field of research and expertise and their professional experience allow us to check whether these factors affect the respondents' answers. We have already discussed a number of these factors individually earlier in the paper. We now explore a combination of the respondents' characteristics or to zoom in on some specifics which can reveal additional patterns in the formation of the respondents' views and help us to identify the underlying determinants of the differences in their opinions. As a result, we define ten groups of respondents, compare their quantified mean response to the set of key questions and test for statistically significant differences between the groups (Table 6).<sup>17</sup>

The answers of the selected groups of respondents lay additional support to the findings presented in the paper and confirm the consistency of the respondents' views. The analysis shows that the integration setup has least support among researchers from North America (R3), respondents in managerial positions working in the euro area (R4) and respondents who work exclusively in the field of monetary policy (R8). The integration setup has the highest rate of support among researchers from the euro area (R1, R2) and respondents with work experience gained solely in academia (R5). The respondents' views on the preferred institutional setup mimic their views on whether the monetary and macroprudential policy influence each other and whether their coordination is desirable. While the mean quantified responses come out positive for all respondent groups, significantly smaller mean values are reported for researchers from North America (R3) as well as monetary policy practitioners (R8). Unsurprisingly, respondents who work or conduct research in the field of monetary policy (R8) would be significantly more in favor of the price stability objective than other respondent groups in the case of a policy conflict.

The documented differences between the responses of certain groups can be explained from multiple angles. For instance, the dichotomy between the answers of respondents in managerial positions and the rest of the respondents can be attributed to the existence of a conservatism bias (Bantel and Jackson, 1989; Vroom and Pahl, 1971). The fact that respondents with a monetary policy background answer questions about the effects of monetary policy differently than the rest of the respondents may be due to a confirmation bias (Nickerson, 1998). A related piece of evidence is supplemented by Fabo et al. (2021). They find that central bank researchers tend to find quantitative easing to be more effective than academic papers do. They list career concerns, conducts of action that support a bank's reputation and confirmation bias as possible channels to explain their findings.

<sup>&</sup>lt;sup>17</sup> We began with a cluster analysis, where we let the data "speak" in terms of identifying groups of respondents. However, as our sample size is relatively low, the resulting clusters were not representative and did not allow us to identify a homogeneous group.

		Under one	Preferred	Preferred	Mutual	Co-	LIRE &	MP
		roof	objectives	objectives	influence	ordination	financial	effective
			(A)	(B)		desirable	imbalances	
Total		0.53	0.07	0.34	0.72	0.66	0.62	-0.04
Regio	on, position and primary field	1						
R1	EA; researcher; MP field	0.58	0.19*	0.29	0.75	0.68	0.61	0.12**
R2	EA; researcher; not in MP field	0.67*	0.19	0.35	0.69	0.81	0.68	0.00
R3	North America; researcher	0.36	0.17	0.48	0.72	0.53	0.62	-0.14
R4	EA; management	0.46	-0.06	0.35	0.63	0.38*	0.44	-0.08
Acad	emic experience							
R5	Only academic exp.	0.61	0.21**	0.50**	0.70	0.61	0.58	0.01
R6	Both exp.	0.52	0.06	0.27***	0.72	0.69**	0.68**	-0.04
R7	Only non-academic exp.	0.46	-0.11**	0.39	0.74	0.58	0.43***	-0.13
Mone	etary policy as primary field							
R8	Only MP field	0.40**	-0.14***	0.47*	0.68	0.52*	0.53	0.03
R9	Both fields	0.58	0.11	0.33	0.79***	0.73***	0.65	-0.03
R10	Only non-MP field	0.54	0.12	0.28	0.64***	0.63*	0.63	-0.10

### Table 6: Quantified Mean Responses of Different Groups of Respondents

*Note:* This table compares the mean quantified responses for different groups of respondents identified by a combination of selected characteristics. We perform two non-parametric statistical tests, the Mann-Whitney-Wilcoxon test and the Kruskal-Wallis test, to decide whether there are significant differences between the groups of respondents. Both tests give the same results. The null hypothesis of both tests states that there is no significant differences between the groups. If the p-value is less than the significance level, we can conclude that there are significant differences between the groups. \*\*\* p < 0.01, \*\*\* p < 0.05, \* p < 0.1. **Groups of respondents:** R1: researchers from the euro area citing monetary policy as their primary field of research/expertise (76); R2: researchers from the euro area not citing monetary policy as their primary field of research/expertise (43); R3: researchers from North America (29); R4: respondents in managerial positions from the euro area (26). The four groups: 174 out of a total of 361 (48%). R5: respondents with academic experience only (1 year and more) (83); R6: respondents with both academic and non-academic experience (224); R7: respondents with non-academic experience only (53); R8: respondents citing monetary policy as their primary field of research/expertise (64); R9: respondents citing both monetary policy as their primary field of research/expertise (64); R9: respondents citing a field other than monetary policy as their primary field of research/expertise; (172); R10: respondents citing a field other than monetary policy as their primary field of research/expertise (125).

# 6. Conclusions

In a survey of experts from academia, central banks and other regulatory institutions worldwide, we find remarkable support for integrating macroprudential policy under the umbrella of the central bank. Specifically, we discover that the likely reasons behind the strong support of the integration setup are: (i) the widely shared opinion among the respondents on the strong interdependence of monetary and macroprudential policy conduct, (ii) information gains stemming from the fact that the data outputs and expertise developed in one policy department may serve as an input for the decision making in the other department, and (iii) increased capacity to act swiftly in response to conflicting situations. In addition, we find that respondents who are more in favor of the integration setup would favor the financial stability objective of a central bank over its price stability objective in the case of a strategic conflict. The same respondents also acknowledge more strongly than others that a low interest rate environment fuels financial vulnerabilities, implicitly increasing systemic risks. Interestingly, we find that while the integration setup enjoys the support of most of our respondents, those who are relatively older and identified themselves as being in managerial positions show significantly less support, along with respondents who work or conduct research in monetary policy.

Our findings are largely related to the emerging literature on the interactions stemming from monetary and macroprudential policy conduct. The findings from our survey support the view stemming from game theoretic studies which overwhelmingly claims that the situations under which economic welfare is maximized are those where the policies show a high degree of coordination or even a situation in which macroprudential policy takes the lead.

International institutions usually support assigning the central bank a greater role in macroprudential policy, but they are understandingly reluctant to make a strong case for one particular institutional setup. While the results of our survey clearly support the integration setup, we agree with the existing literature that country-specific factors play an important role and should be taken into account when designing a macroprudential policy framework. We hope that our soft evidence will benefit the ongoing discussions in many countries which are in the process of revising their institutional frameworks.

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# **Appendix A: Additional Results**

#### Question Response No. Obs. % Share A. Demographics and Background Female 45 12.5 Q1 What gender do you identify as? Male 312 86.4 Prefer not to answer 4 1.1 19 20 - 295.3 30-39 113 31.3 40-49 104 Q2 What is your age? 28.8 50-59 78 21.6 Over 59 47 13.0 Euro Area 170 47.1 Please indicate region in which you currently Europe excl. EA 80 22.2 03 40 North America 11.1 reside professionally. Other 71 19.7 Researcher 248 68.9 Please indicate your current position (choose Expert/Analyst 53 14.7 O20 the most relevant one). Management 52 14.4 Prefer not to answer 7 1.9 Monetary policy 236 65.4 177 Macroprudential policy - Banks 49.0 Macroprudential policy - Other 80 22.2 Please indicate your primary field of research **O**4 Supervision - Banks 89 24.7 and/or expertise. 53 Supervision - Other 14.7 Other 142 39.3 Academia 218 60.4 Professional experience above 5 years in each Monetary authority 58 16.1 Q5 of the following sectors. 109 Macroprudential authority 30.2 Other sector 61 16.9 **B.** Macroprudential Policy and Bank Lending Q6 What is the most likely impact of additional 2.5 percentage points of capital conservation buffer above the 8% on the provision of bank lending? Significant decrease in lending 38 10.5 Some decrease in lending 209 57.9 Minimal to no change 86 23.8 Q6a Short-term impact (the build-up phase) 10 Some increase in lending 2.8Significant increase in lending 2 0.6 No opinion 16 4.4 Significant decrease in lending 13 3.6 Some decrease in lending 102 28.3 Long-term impact (until the buffer is Minimal to no change 175 48.5 Q6b 45 12.5 released or used) Some increase in lending Significant increase in lending 9 2.5 17 No opinion 4.7 What is the most likely impact of additional 2.5 percentage points of any of these capital buffers above the 10.5% on 07 the provision of bank lending? 59 Significant decrease in lending 16.3 204 Some decrease in lending 56.5 Minimal to no change 65 18.0 Q7a Short-term impact (the build-up phase) Some increase in lending 12 3.3 Significant increase in lending 1 0.3 20 No opinion 5.5 Significant decrease in lending 20 5.5 118 Some decrease in lending 32.7 Long-term impact (until the buffer is 152 42.1 Minimal to no change Q7b released or used) Some increase in lending 42 11.6 7 Significant increase in lending 1.9 No opinion 22 6.1

### Table A1: Distribution of Responses to Individual Questions

### Continued Table A1.

	Question	Response	No. Obs.	% Share
Q8	What is the most likely impact of decreasing (i	e. tightening) LTV or DSTI limits on the provis	ion of housin	g loans?
		Significant decrease in housing loans	60	16.6
		Some decrease in housing loans	205	56.8
Q8a	LTV limit: Short-term impact	Minimal to no change	43	11.9
-	(e.g. 1 year)	Some increase in housing loans	22	6.1 2.8
		No opinion	21	2.0 5.8
			21	0.0
		Significant decrease in housing loans	32	8.9
	ITV limit: Long-term impact (until the	Minimal to no change	1/0	47.1
Q8b	limit is released)	Some increase in housing loans	22	28.J 61
	mint is released)	Significant increase in housing loans	11	3.0
		No opinion	23	6.4
		Significant decrease in housing loans	64	177
		Some decrease in housing loans	205	56.8
	DSTI limit: Short-term impact	Minimal to no change	28	7.8
Q8c	(e.g. 1 year)	Some increase in housing loans	23	6.4
		Significant increase in housing loans	8	2.2
		No opinion	33	9.1
		Significant decrease in housing loans	45	12.5
		Some decrease in housing loans	155	42.9
00.1	DSTI limit: Long-term impact (until the	Minimal to no change	97	26.9
Q8d	limit is released)	Some increase in housing loans	23	6.4
		Significant increase in housing loans	6	1.7
		No opinion	35	9.7
Q9	How likely are the following side effects of mo	ore stringent macroprudential policy measures?		
		Very likely	50	13.9
	Higher overall capital requirements:	Likely	194	53.7
Q9a	Higher cost of bank lending	Unlikely	88	24.4
		Very unlikely	11	3.0
		No opinion	18	5.0
		Very likely	32	8.9
	Lower borrower-based limits (LTV.	Likely	132	36.6
Q9b	DSTI): Higher cost of bank lending	Unlikely	147	40.7
		Very unlikely	25	6.9 6.0
		No opinion	25	0.9
		Very likely	72	19.9
00	Higher overall capital requirements:	Likely	195	54.0
Q9c	Portfolio rebalancing and distributional	Unlikely Versi unlikely	64	1/./
	effects	No opinion	3 27	0.8
			27	1.5
		Very likely	58	16.1
004	Lower borrower-based limits (LI v,	L1kely Unlitedu	184	51.0
Q90	distributional affasts	Unitkely Very unlikely	/2	19.9
	distributional effects	No opinion	38	10.5
			20	10.5
		very likely	81	22.4
$\Omega^{0}$	Higher overall capital requirements:	LIKEIY Unlikely	162	44.9 186
Qee	Regulatory arbitrage and leakages	Very unlikely	9	2.5
		No opinion	42	11.6
		X/		15.0
		very likely	54 152	15.0
00f	Lower borrower-based limits (LTV,	Linely Unlikely	100	42.4 74 0
Q91	DSTI): Regulatory arbitrage and leakages	Very unlikely	15	4.2
		No opinion	49	13.6
		-		

### Continued Table A1.

	Ouestion	Response	No. Obs.	% Share
C In	stitutional Arrangement Macronrudential au	nd Monetary Policy Coordination		
	situtional Arrangement, Macropi adentar a	Vag the herefits significantly outwaigh the costs	160	44.2
		Yes, the benefits somewhat outweigh the costs	120	44.5
	Should the central bank conduct both	It does not matter	22	6.1
Q10	monetary policy and macroprudential policy?	No, the costs somewhat outweigh the benefits	35	9.7
		No, the costs significantly outweigh the benefits	15	4.2
		No opinion	9	2.5
Q11	How are the following likely to be beneficial to monetary and macroprudential policy?	the policy decisionmaking process if the central b	ank conduc	ets both
		Significant benefits	212	58.7
		Some benefits	118	32.7
O11a	Data and knowledge sharing	Minimal to no change	19	5.3
×	2 au and michrouge chang	Some costs	3	0.8
		Significant costs	4	1.1 1.4
		No opinion	3	1.4
		Significant benefits	87	24.1
		Some benefits	155	42.9
O11h	Informal relations	Minimal to no change	68	18.8
<b>Z</b> 110		Some costs	30	8.3
		Significant costs	14	1.9
			14	3.9
		Significant benefits	101	44.0
		Minimal to no change	40	11.1
Q11c	Capacity to act swiftly	Some costs	20	5 5
		Significant costs	10	2.8
		No opinion	8	2.2
Q12	How are the following likely to be different if t	he central bank conducts both monetary and macro	prudential	policy?
		Significantly higher	32	8.9
	Stringency of macroprudential measures	Somewhat higher	141	39.1
012		Minimal to no change	88	24.4
Q12a		Somewhat lower	62	17.2
		Significantly lower	6	1.7
		No opinion	32	8.9
		Significantly higher	16	4.4
		Somewhat higher	92	25.5
O12b	Provision of bank lending	Minimal to no change	88	24.4
	e	Somewhat lower	66	18.3
		Significantly lower	25	0.6
			55	9.7
		Significantly higher	68	18.8
		Somewhat higher	101	44.0
Q12c	Financial system resilience	Somewhat lower	31	18.0
		Significantly lower	7	8.0 1.9
		No opinion	27	7.5
		Yes, always financial stability	36	10.0
	If there is a conflict between achieving price	Yes, always price stability	50	13.9
012	stability and financial stability (i.e. they	Yes, financial stability, but only temporarily	131	36.3
Q13	cannot both be achieved at the same time),	Yes, price stability, but only temporarily	57	15.8
	should a central bank favour one of the two?	No	65	18.0
		No opinion	22	6.1
	Do macroprudential policy measures and	res, significantiy	168	46.7 51 4
Q14	monetary policy measures influence each	No	185 4	51.4 11
	other?	No opinion	3	0.8

|--|

_	Question	Response	No. Obs.	% Share
		Yes, very	208	57.8
015	is the coordination of macroprudential and	Yes, somewhat	115	31.9
QIS	monetary policy desirable for the economy,	No	32	8.9
	regardless of the institutional arrangement?	No opinion	5	1.4
Q16	To what extent are the following likely to result	It in a conflict between macroprudential and n	nonetary policy?	
		Very likely	85	23.6
		Likely	188	52.2
Q16a	Different horizon of both policies	Unlikely	63	17.5
	I I I I I I I I I I I I I I I I I I I	Very unlikely	9	2.5
		No opinion	15	4.2
		Very likely	84	23.3
		Likely	187	51.9
O16b	Different length and/or depth of the business and financial cycle	Unlikely	65	18.1
<b>L</b>		Very unlikely	5	1.4
		No opinion	19	5.3
		Very likely	53	14.7
	Delay between the announcement and	Likely	155	43.1
O16c	implementation of macroprudential policy measures	Unlikely	116	32.2
Q16c		Very unlikely	11	3.1
	1 5	No opinion	25	6.9
	How would you describe the overall	Very stringent	17	4.7
	atringeness of mean and anticlination	Somewhat stringent	170	47.2
Q17	sumgency of macroprudential policy	Somewhat lenient	122	33.9
	the Constant of the Constant o	Very lenient	30	8.3
	the Covid-19 pandemic?	No opinion	21	5.8
		Yes, but only in the long term	82	22.8
	Does a low interest rate environment	Yes, but only in the short term	38	10.6
Q18	contribute to a build-up of financial	Yes, in both the short and the long term	184	51.1
	imbalances?	No	34	9.4
		No opinion	22	6.1
		Very effective	22	6.1
	Do you consider monetary policy measures	Somewhat effective	158	43.9
Q19	effective in mitigating existing systemic	Somewhat ineffective	114	31.7
	risks?	Very ineffective	58	16.1
		No opinion	8	2.2

Question			Pasponsa	Coding
Question			Kesponse	Counig
		a.	Significant increase	1
	tightening (conital based measures and	b.	Some increase	0.5
Q6-Q8	hereining (capital-based measures and	с.	Some decrease	0
	of honk londing	u.	Some decrease	-0.5
	of bank lending	f.	No opinion	-1 NA
		1.	Very likely	1
		b.	Likely	0.5
09	Side effects of more stringent	с.	Unlikely	-0.5
C	macroprudential policy measures	d.	Very unlikely	-1
		e.	No opinion	NA
		a.	Yes, the benefits significantly outweigh the costs	1
		b.	Yes, the benefits somewhat outweigh the costs	0.5
010	The conduct of both monetary and	c.	It does not matter	0
QIU	macroprudential policy by one central bank	d.	No, the costs somewhat outweigh the benefits	-0.5
		e.	No, the costs significantly outweigh the benefits	-1
		f.	No opinion	NA
		a.	Significant benefits/Significantly	1
	The benefits for the policy decision-making		higher	
011-012	process and the differences observed if both	b.	Some benefits/Somewhat higher	0.5
<b>C C</b>	monetary and macroprudential policy are	c.	Minimal to no change	0
	integrated in one central bank	d.	Some costs/Somewhat lower	-0.5
		e.	Significant costs/Significantly lower	-1
		t.	No opinion	NA
		c.	Yes, price stability, but only temporarily	-0.5
		D.	Yes, financial stability, but only temporarily	0.5
Q13	Favoring one goal in case of a conflict	a.	Yes, always price stability	-1 1
	(preferred objective A)	а.	No	1
		e. f	No opinion	ΝΔ
		1. C	Yes price stability but only temporarily	0.5
		b.	Yes, financial stability, but only temporarily	0.5
	Favoring one goal in case of a conflict	d.	Yes, always price stability	1
Q13	(preferred objective B)	a.	Yes, always financial stability	1
	(preferred objective D)	e.	No	-1
		f.	No opinion	NA
		a.	Yes, significantly/Yes, very	1
014 015	Mutual influence and coordination of	b.	Yes, somewhat	0.5
Q14-Q13	macroprudential and monetary policy	c.	No	-1
		d.	No opinion	NA
		a.	Very likely	1
	Reasons for a conflict between	b.	Likely	0.5
Q16	macroprudential and monetary policy	c.	Unlikely	-0.5
	inderoprodential and monetary poney	d.	Very unlikely	-1
		e.	No opinion	NA
		a.	Very stringent	1
017	Stringency of macroprudential policy in the	b.	Somewhat stringent	0.5
Q17	respondent's jurisdiction	с.	Somewhat lenient	-0.5
	- •	a.	very relief	-1 NA
		<i>e</i> .	Vas but only in the short torm	NA
	Contribution of a low interest rate	a. h	Yes, but only in the long term	0.5
018	environment to a build up of financial	U.	Yes, but only in the tong term	0.5
QIO	imbalances	С. Л	No	1 _1
	modalices	u. A	No opinion	-1 NA
		<del>ر</del> .	Very effective	1
		a. h	Somewhat effective	0.5
019	Effectiveness of monetary policy in	о. с	Somewhat ineffective	-0.5
×1)	mitigating systemic risks	d.	Very ineffective	-1
		e.	No opinion	NA
			*	

# Table A2: Quantification of Verbal Responses to Numerical Values

Primary field	% share	% share
	(research)	(non-research)
Monetary policy	22.13	9.68
Macroprudential policy – Banks	13.83	8.30
Macroprudential policy – Other	6.49	3.94
Supervision and regulation – Banks	8.40	2.66
Supervision and regulation – Other	4.15	2.23
Other	14.15	4.04

#### Table A3: Primary Field of Research and Expertise (% Share of Respondents)

*Note:* This table summarizes information on the self-reported primary field of research and expertise of the respondents. The first column presents the percentage share of respondents who declare that their primary field resides in research; the second column presents the percentage share of respondents who stated that their primary field is not research related (expert/analytical work). The respondents could select more than one field. For instance, they could select both researcher and expert/analyst in the respective areas.

Table A4: Years of Professional Experience in a Given Sector (% Share of Respondents)

Sector	% share	Average no. of	Min. no. of	Max. no. of
		years	years	years
Academia	85.04	12.87	1.0	50
Central bank w/ macroprudential policy	44.32	8.93	0.3	40
Central bank w/o macroprudential policy	23.82	10.55	0.5	37
Macroprudential authority	5.54	6.20	1.0	20
Other public institution	25.76	6.53	0.5	35
Private financial sector	17.73	5.31	0.5	35
Private non-financial sector	9.70	5.84	0.7	48

*Note:* This table summarizes information on the self-reported number of years of professional experience of the respondents in each of the sectors. The first column presents a percentage share of respondents who declare some (non-zero) experience in the respective sector. The other three columns present the average, minimum and maximum number of years of professional experience that respondents stated.

		Country	Central bank	Macroprudential authority
1	AT	Austria	National Bank of the Republic of Austria	Financial Market Stability Board
2	BE	Belgium	Nationale Bank van België	Nationale Bank van België
3	BG	Bulgaria	Bulgarian National Bank	Financial Supervision Commission
4	CA	Canada	Bank of Canada	Bank of Canada
5	CY	Cyprus	Central Bank of Cyprus	Central Bank of Cyprus
6	CZ	Czech Republic	Česká národní banka	Česká národní banka
7	DE	Germany	Deutsche Bundesbank	Financial Stability Committee
8	DK	Denmark	Danmarks Nationalbank	Systemic Risk Council
9	EE	Estonia	Eesti Pank	Eesti Pank
10	ES	Spain	Banco de Espana	Macroprudential Authority Financial Stability Council
11	FI	Finland	Bank of Finland	Financial Supervisory Authority
13	FR	France	Bank of France	High Council for Financial Stability
13	GR	Greece	Bank of Greece	Bank of Greece
14	HR	Croatia	Hrvatska narodna banka	Financial Stability Council
15	HU	Hungary	Magyar Nemzeti Bank	Magyar Nemzeti Bank
16	CH	Switzerland	Schweizerische Nationalbank	Schweizerische Nationalbank
17	IE	Ireland	Central Bank of Ireland	Central Bank of Ireland
18	IS	Iceland	Central Bank of Iceland	Central Bank of Iceland
19	IT	Italy	Banca d'Italia	Banca d'Italia
20	JP	Japan	Bank of Japan	Bank of Japan
21	LT	Lithuania	Lietuvos Bankas	Lietuvos bankas
22	LU	Luxembourg	Banque Centrale du Luxembourg	Systemic Risk Committee
23	LV	Latvia	Latvijas Banka	Latvijas Banka
24	MT	Malta	Central Bank of Malta	Central Bank of Malta
25	NL	Netherlands	De Nederlandsche Bank	Financial Stability Committee
26	NO	Norway	Norges Bank	Ministry of Finance
27	PL	Poland	Narodowy Bank Polski	Financial Stability Committee
28	PT	Portugal	Banco de Portugal	Banco de Portugal
29	RO	Romania	National Bank of Romania	National Committee for Macroprudential
				Oversight
30	SE	Sweden	Sveriges Riksbank	Swedish Financial Supervisory Authority
31	SK	Slovakia	Narodna banka Slovenska	Národná banka Slovenska
32	SL	Slovenia	Banka Slovenije	Financial Stability Board
33	UK	United Kingdom	Bank of England	Prudential Regulation Committee
34	US	United States	Federal Reserve Board	Financial Stability Oversight Council

# Table A5: Macroprudential Authorities in Different Countries

*Note:* The table was prepared based on the ESRB's List of national macroprudential authorities and national designated authorities in EEA Member States and national central banks' websites as of June 2021.

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	(	Capital-base	ed measure	s	В	orrower-ba	sed measur	es
	CCoB	CCoB	Add. CB	Add. CB	LTV	LTV	DSTI	DSTI
	(ST)	(LT)	(ST)	(LT)	(ST)	(LT)	(ST)	(LT)
Total	-0.39	-0.09	-0.45	-0.15	-0.42	-0.28	-0.45	-0.32
Gender								
Female	-0.38	0.01*	-0.38	-0.01**	-0.41	-0.27	-0.45	-0.29
Male	-0.39	-0.11*	-0.46	-0.17**	-0.41	-0.28	-0.45	-0.33
Age								
20-29	-0.39	-0.14	-0.47	-0.34*	-0.22*	-0.16	-0.25	0.00***
30-39	-0.39	-0.09	-0.44	-0.12	-0.45	-0.29	-0.52**	-0.35
40-49	-0.4	-0.09	-0.44	-0.16	-0.4	-0.28	-0.4	-0.32
50-59	-0.36	-0.06	-0.44	-0.12	-0.44	-0.28	-0.45	-0.34
Over 59	-0.46	-0.16	-0.52	-0.18	-0.41	-0.3	-0.44	-0.35
Region								
Euro Area	-0.41	-0.10	-0.47	-0.15	-0.41	-0.29	-0.45	-0.34
Europe excl. EA	-0.30***	0.00**	-0.39**	-0.08*	-0.42	-0.26	-0.44	-0.36
North America	-0.49*	-0.16	-0.51	-0.16	-0.46	-0.27	-0.42	-0.24
Other	-0.40	-0.15	-0.46	-0.23*	-0.40	-0.28	-0.48	-0.29
Position								
Researcher	-0.4	-0.11	-0.45	-0.15	-0.38*	-0.27	-0.43	-0.29
Expert/Analyst	-0.39	-0.05	-0.51	-0.19	-0.54*	-0.29	-0.52	-0.39
Management	-0.38	-0.06	-0.4	-0.1	-0.43	-0.33	-0.44	-0.37
Primary field of expertise								
Monetary policy	-0.42**	-0.12	-0.47	-0.16	-0.41	-0.29	-0.45	-0.34
Macroprudential policy - Banks	-0.38	-0.05**	-0.43	-0.10***	-0.41	-0.28	-0.43	-0.32
Macroprudential policy - Other	-0.32*	-0.11	-0.39	-0.13	-0.33*	-0.22	-0.37*	-0.31
Supervision - Banks	-0.38	-0.01**	-0.43	-0.05***	-0.43	-0.26	-0.49	-0.28
Supervision - Other	-0.37	-0.05	-0.44	-0.08	-0.32	-0.18*	-0.38	-0.23*
Other	-0.42	-0.19***	-0.47	-0.23***	-0.38	-0.29	-0.42	-0.33
Experience in a given sector (mor	e than 5 yea	ars)						
Academia	-0.40	-0.12*	-0.45	-0.17	-0.39	-0.26	-0.44	-0.31
Monetary authority	-0.38	-0.1	-0.48	-0.19	-0.51	-0.3	-0.49	-0.35
Macroprudential authority	-0.39	-0.04*	-0.44	-0.08*	-0.42	-0.27	-0.44	-0.34
Other	-0.47*	-0.21**	-0.48	-0.25**	-0.42	-0.29	-0.41	-0.28

#### Table A6: Quantified Mean Responses – Macroprudential Policy and Lending

*Note:* The table presents the averages of quantified responses across different categories of respondents' background factors. The quantification of responses means that verbal answers were converted to numerical values. Respondents were asked to state the most likely impact of more stringent macroprudential policy measures (capital-based or borrower-based) on the provision of bank lending. The response options were as follows: significant increase, some increase, minimal to no change, some decrease, and significant decrease. The responses were afterwards quantified as follows: 1, 0.5, 0, -0.5 and -1 respectively. NA is assigned to the "no opinion" answer. Table A2 in the Appendix summarizes the quantification of all the responses in the questionnaire. We perform two non-parametric statistical tests, the Mann-Whitney-Wilcoxon test and the Kruskal-Wallis test, to decide whether there are significant differences between the groups of respondents. Both tests give the same results. The null hypothesis of both tests states that there is no significant differences between the groups. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1. Please see Appendix A for the full wording of the questions. **Abbreviations:** CCoB: capital conservation buffer. Add. CB: additional capital buffers above the 10.5% minimum capital adequacy ratio. LTV: loan-to-value limit. DSTI: debt service-to-income limit. ST: short-term impact (the build-up phase for capital requirements and one year for borrower-based measures). LT: long-term impact (until the buffer is released or used for capital requirements and until the limit is released for borrower-based measures).

# **Appendix B: Ordinal Logistic Regression**

Since our data is categorical and the answers to the individual questions are ordered logically, we use ordered logistic regression to estimate the relationship between variables. The description of the model can be found for example in Cameron and Trivedi (2005, p. 519) or Greene (2012, p. 763). To estimate the model, we use R function *polr* from package *MASS* (Agresti, 2002; Venables and Ripley, 2002) to explore the relationship between the various questions in greater depth. The estimation results are summarized in Tables B1–B3. The estimates are given in ordered log odds.

Next, we use R function *Effect* from package *effects* to create the probability plots and compare probabilities across the response categories (Figures B1–B3). The probability plots make the interpretation of our regression results more straightforward as they depict predicted probabilities when the specific predictor is set to a concrete value and the rest of the variables are in their mean values. Each row corresponds to one model specification from the related regression table. For example, the first row of Figure B1 shows how the responses to the five questions (Preferred objectives, Mutual influence, Coordination desirable, LIRE & financial imbalances, and MP effective) affect the responses to the questions on keeping both policies under one roof. Consider the first chart in the first row: there is about 60% probability that the respondents who answered that financial stability should always be favored in case of a conflict (option a at x-axis) also stated that the benefits of keeping both policies under one roof significantly outweigh the costs (dark blue bar: option "Yes, significantly"), holding other variables at their means.

	Under on	e roof	Preferred o	bjective	Mutual in	fluence	Coordination	desirable	LIRE & financi	al imbalances	MP effe	ctive
Under one roof Yes, significantly It does not matter No, somewhat No, significantly No opinion Preferred obicrive			0.503** 0.708 0.629* 0.465 0.096	(0.231) (0.436) (0.347) (0.522) (0.646)	0.337 1.299** 0.313 -0.934 -0.44	$\begin{array}{c} (0.271) \\ (0.581) \\ (0.581) \\ (0.437) \\ (0.674) \\ (0.787) \end{array}$	0.583** 1.346*** 1.423*** 2.946*** 0.57	$\begin{array}{c} (0.278) \\ (0.472) \\ (0.417) \\ (0.624) \\ (0.806) \end{array}$	-0.102 -0.414 0.456 0.838 0.948	$\begin{array}{c} (0.242) \\ (0.467) \\ (0.393) \\ (0.583) \\ (0.703) \end{array}$	0.39 0.692 0.007 1.911*** 2.222***	(0.239) (0.457) (0.331) (0.575) (0.652)
Yes, ES temporarily Yes, ES temporarily Yes, always PS No No Munal influence	0.728* 1.039** 1.508**** 0.946**	$\begin{array}{c} (0.407) \\ (0.451) \\ (0.464) \\ (0.438) \\ (0.581) \end{array}$			-0.099 -0.111 -0.652 0.182 0.033	$\begin{array}{c} (0.415) \\ (0.481) \\ (0.508) \\ (0.464) \\ (0.633) \end{array}$	0.077 0.207 1.014** -0.454 0.856	$\begin{array}{c} (0.441) \\ (0.494) \\ (0.504) \\ (0.496) \\ (0.598) \end{array}$	-0.008 -0.132 0.097 0.488 -0.386	(0.355) (0.412) (0.432) (0.396) (0.545)	-0.452 -0.524 -0.032 0.223 1.146**	(0.368) (0.413) (0.445) (0.447) (0.578)
Yes, somewhat No No opinion Coordination desirable	0.23 -2.317* 1.028	(0.226) (1.245) (1.715)	0.03 0.341 -1.246	(0.213) (0.968) (1.526)			1.341*** 5.039*** 30.965***	(0.256) (1.031) (0.000)	0.01 -0.196 -5.727	(0.223) (0.945) (20.637)	0.204 0.023 3.578	(0.219) (0.975) (2.361)
Yes, somewhat No No opinion UDE & encicil inholoroco	0.747*** 2.156*** -0.412	(0.249) (0.395) (1.441)	0.042 0.353 -1.702	(0.231) (0.401) (1.286)	1.669*** 1.615*** 6.821***	(0.281) (0.509) (1.31)			0.405 0.36 9.72	(0.25) (0.426) (20.604)	-0.027 0.301 2.107	(0.244) (0.438) (2.066)
Ves, in the LT Yes, in the ST and LT No No opinion MP effective	-0.717* -0.569* 0.333 -0.332	(0.39) (0.345) (0.449) (0.561)	$\begin{array}{c} 0.553 \\ 0.295 \\ 0.145 \\ 1.651^{***} \end{array}$	(0.369) (0.329) (0.424) (0.533)	-0.373 -0.311 0.109 -0.719	(0.436) (0.391) (0.522) (0.635)	0.542 0.806* 0.741 1.041	(0.469) (0.432) (0.54) (0.645)			1.346*** 1.156*** 0.416 1.339**	(0.404) (0.37) (0.472) (0.57)
Somewhat effective Somewhat ineffective Very ineffective No opinion	$\begin{array}{c} 0.622\\ 1.131**\\ 1.394***\\ 0.345\end{array}$	(0.501) (0.51) (0.538) (0.967)	0.504 0.382 1.214** 2.697***	$\begin{array}{c} (0.436) \\ (0.452) \\ (0.495) \\ (1.002) \end{array}$	1.088** 0.991* 1.051* 2.418**	$\begin{array}{c} (0.55) \\ (0.562) \\ (0.606) \\ (1.144) \end{array}$	-0.27 -0.059 -0.082 0.572	(0.546) (0.554) (0.601) (1.037)	0.605 0.684 0.346 1.601	(0.472) (0.479) (0.516) (1.147)		
alb blc cld dle elf	1.496** 3.275*** 3.764*** 4.997***	(0.616) (0.635) (0.643) (0.676) (0.734)	-1.041** 1.123** 1.827*** 2.541*** 4.243***	$\begin{array}{c} (0.493) \\ (0.491) \\ (0.497) \\ (0.504) \\ (0.544) \end{array}$	1.319** 6.475*** 7.794***	(0.656) (0.858) (1.083)	2.389*** 4.922*** 8.23***	(0.744) (0.791) (1.075)	-1.355** 0.131 2.679*** 3.874***	$\begin{array}{c} (0.53) \\ (0.52) \\ (0.54) \\ (0.575) \end{array}$	-1.678*** 1.3*** 3.025*** 5.767***	(0.493) (0.485) (0.503) (0.65)
N Pseudo-R <sup>2</sup>	361 0.24		36		361 0.31		361 0.41		36 0.1	- 6	361	
<i>Note:</i> The table presents the result ease of exposition, the responses to	ts of ordinal log the question us	istic regressi ed as a depe	on estimated ndent variabl	using R fun e are coded c	ction <i>polr</i> from on an alphabet	m package <i>h</i> ical scale (se	14SS. We repo	ort Nagelker *** p < 0.01	ke's pseudo R , ** p < 0.05,	<sup>(2</sup> (also know) * p < 0.1.	n as CraggUh	ller R <sup>2</sup> ). For

 Table B1: Ordinal Logistic Regression – Coefficient Estimates (1)

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			Benefi	ts					Effects	ton					Confli	ct		
	Knowl. shar	ing	Informal re	lations	Acting sw	'iftly	MPP strin,	gency	Lendi	gu	FS resili	ence	Time ho	rizon	Cycle	s	Dela	y
Under one roof																		
Yes, somewhat	0.851*** ((	0.269)	$0.906^{***}$	(0.24)	$1.152^{***}$	(0.257)	$0.47^{**}$	(0.237)	$0.751^{***}$	(0.24)	$0.863^{***}$	(0.249)	-0.351	(0.246)	-0.433*	(0.245)	-0.244	(0.238)
It does not matter	1.442*** ((	0.479)	$1.291^{***}$	(0.447)	$1.861^{***}$	(0.448)	$1.522^{***}$	(0.437)	$1.16^{***}$	(0.446)	2.39***	(0.436)	-0.676	(0.478)	-0.37	(0.465)	0.053	(0.47)
No, somewhat	1.898*** 7.600***	0.426)	1.333*** 0 167***	(0.589)	2.981***	(0.424)	1.391*** 7.070***	(0.571)	00C.U	(0.382.0)	2.092***	(765.0)	-1.340*** 1 400**	(665.0)	-0.342	(0.4)	-0.408	(0.379)
No opinion	0.626 ((	(cco.0 0.784)	2.16/***	(6+c.0)	1.968**	(0.764)	$1.934^{***}$	(0.622)	0.974* 1.567**	(0.637)	2.552	(c/c.0)	-1.469	(0.754)	0.107	(0.781)	-1.120.	(60C.0) (120)
Preferred objective																		
Yes, FS temporarily	-0.485 ((	0.393)	-0.409	(0.36)	-0.683*	(0.374)	-0.065	(0.355)	-0.195	(0.355)	-0.042	(0.363)	-0.651*	(0.379)	-0.136	(0.376)	-0.508	(0.375)
Yes, PS temporarily	-0.812* ((	0.468)	-0.39	(0.414)	-0.535	(0.432)	-0.314	(0.415)	-0.334	(0.418)	-0.322	(0.425)	-0.574	(0.436)	-0.749*	(0.435)	-0.568	(0.427)
Yes, always PS	0.063 ((	0.461)	-0.205	(0.422)	-0.154	(0.434)	-0.119	(0.422)	0.481	(0.425)	0.108	(0.429)	-0.527	(0.461)	0.101	(0.45)	-1.185***	(0.451)
No No opinion	-0.428 (1)	0.441) 0.616)	-0.4/3 -0.699	(0.406) (0.556)	-0.183 -1.026*	(0.408) (0.596)	0.374 0.374	(0.529)	0.22	(0.552)	$0.2 \\ 0.246$	(0.536)	0.460 -0.426	(0.564)	0.336 -0.11	(0.412) (0.56)	-0.101 -0.785	(0.409) (0.571)
Mutual influence																		
Yes, somewhat	0.486* ((	0.249)	0.077	(0.218)	-0.242	(0.232)	0.08	(0.218)	0.332	(0.219)	0.287	(0.223)	$0.614^{***}$	(0.229)	$0.694^{***}$	(0.229)	0.215	(0.22)
No oninion	-0.469 ( 16 354***	(1.27)	-0.081	(686.0)	0./12	(1.075) (1.026)	-0.908	(0.9/4)	C/ /:0-	(0.931)	0.064	(1741)	0.49 15 73	(017.010)	15 005***	(0.949)	1.618* 32.007***	(0.924)
Coordination desirable		(70.0)	CCC-1	(+/ (***))	0.001	(00001)	01777	(640.1)	601.1	(110-1)	100.1	(1+/-1)	C/.CI	((17.7.7))	CECCT	(000.0)	170.70	(000.0)
Yes, somewhat	0.313 (	0.27)	0.186	(0.244)	0.344	(0.26)	-0.007	(0.237)	-0.001	(0.242)	0.078	(0.247)	0.043	(0.253)	-0.294	(0.252)	$0.879^{***}$	(0.242)
No	0.19 ((	0.458)	$0.792^{**}$	(0.396)	$1.036^{**}$	(0.411)	-0.228	(0.41)	-0.033	(0.408)	0.143	(0.394)	0.244	(0.457)	-0.44	(0.44)	0.893*	(0.442)
No opinion LIRE & financial imbalances	-15.751*** (	(0.62)	-0.846	(1.414)	-2.662	(1.825)	-3.356**	(1.689)	-3.161**	(1.383)	-2.3	(1.545)	-1.281	(1.939)	0.231	(1.488)	-1.632	(1.478)
Yes, in the LT	0.238 ((	0.428)	0.134	(0.381)	-0.086	(0.408)	0.382	(0.367)	0.085	(0.375)	0.077	(0.381)	-0.52	(0.395)	0.157	(0.405)	0.058	(0.38)
Yes, in the ST and LT	-0.023 (1	0.388)	-0.213	(0.345)	-0.125	(0.366)	0.045	(0.328)	0.253	(0.338)	0.209	(0.343)	-0.263	(0.355)	0.485	(0.365)	0.021	(0.346)
No	0.077 ((	0.497)	-0.392	(0.445)	0.321	(0.462)	0.079	(0.429)	-0.234	(0.437)	-0.309	(0.453)	-0.088	(0.465)	0.616	(0.477)	0.076	(0.452)
No opinion MP effective	-0.214 (1	0.654)	-0.342	(0.579)	-0.366	(0.61)	0.576	(0.569)	0.782	(0.574)	0.181	(0.566)	0.232	(0.59)	1.519***	(0.566)	0.003	(0.56)
Somewhat effective	0.562 ((	0.572)	0.264	(0.441)	0.145	(0.473)	0.164	(0.44)	0.347	(0.443)	$0.981^{**}$	(0.473)	-0.145	(0.447)	-0.565	(0.44)	-0.246	(0.469)
Somewhat ineffective	0.671 ((	0.581)	0.72	(0.455)	0.188	(0.484)	0.044	(0.452)	0.605	(0.454)	$1.072^{**}$	(0.482)	-0.215	(0.459)	-0.84*	(0.456)	-0.164	(0.48)
Very ineffective No oninion	0.735 (1	0.617) 1.049)	0.285 1 912**	(0.494)	0.482 3.60***	(0.518)	0.483	(0.492) (0.87)	0.865* 3 789***	(0.497)	$1.306^{**}$ $4.093^{***}$	(0.519)	0.165 0.828	(0.5)	-0.974* 0.914	(0.503)	0.219 0.433	(0.521)
		(710.1		(100.0)	0.0	(202.0)	100.1	(10.0)	0	(000/00)		(0001)	0700	(210.1)		(0.0.1)	0000	(((())))
alb blc	$1.666^{**}$ (1 $4.058^{***}$ (1	0.673) 1.700)	-0.524 1 634***	(0.542)	0.43 2 480***	(0.565)	$-1.686^{***}$	(0.559)	-2.022***	(0.587)	0.407 2 958***	(0.572)	-1.998***	(0.565)	-1.653***	(0.555)	-2.142***	(0.0)
bld		(()))			2	(10000)	10.00	(0-0-0)	10000	(11.0.0)	1		0.586	(0.555)	$0.926^{*}$	(0.549)	0.118	(0.591)
cld	5.187*** ((	0.752)	2.869***	(0.565)	$3.603^{***}$	(0.605)	$1.932^{***}$	(0.552)	2.364***	(0.559)	4.27***	(0.615)						
dle elf	5.51*** (1 6.146*** (1	$0.772) \\ 0.831)$	$3.941^{***}$ $4.388^{***}$	(0.594) (0.615)	$4.569^{***}$ $5.512^{***}$	(0.637) (0.697)	$3.256^{***}$ $3.466^{***}$	(0.571) (0.576)	$3.772^{***}$ $3.842^{***}$	(0.582) (0.584)	$5.17^{***}$ $5.458^{***}$	(0.632) (0.64)	2.278*** 2.889***	(0.584) (0.614)	2.683*** 2.997***	(0.582) (0.596)	$2.256^{***}$ $2.721^{***}$	(0.607) (0.618)
N	361		361		361		361		361		361		361		361		361	
Pseudo-R <sup>2</sup>	0.23		0.20		0.35		0.17	-	0.18	~	0.32	•	0.2(		0.21		0.19	•
Note: The table presents	the results	of ordii	nal logistic	c regressi	ion estimat	ted using	R functic	n polr f	rom packa	ige MAS	S. We repc	ort Nagell	kerke's ps	eudo R <sup>2</sup>	(also knov	vn as Cra	aggUhler ]	R <sup>2</sup> ). For
ease of exposition, the re-	sponses to th	he ques	tion used :	as a depe	ndent varia	able are c	coded on a	un alnhal	betical scal	e (see 1a	hle A2). *	C > c **:	01 ** n <	< 0.05. * 1	o < 0.1.			

3
Estimates
Coefficient
Regression –
Logistic
Ordinal
Table B2:

				Capital-base	d measures							Borrower-bas	ed measures			
	CCoB (	ST)	CCoB	(LT)	Add. CB	(ST)	Add. CE	3 (LT)	LTV (	ST)	LTV (	(LT)	DSTI (	(ST)	DSTI	LT)
Under one roof																
Yes, somewhat	0.299	(0.248)	-0.261	(0.242)	0.595**	(0.251)	0.032	(0.241)	$0.52^{**}$	(0.248)	0.164	(0.237)	0.221	(0.248)	-0.137	(0.237)
It does not matter	0.296	(0.475)	-0.33	(0.44)	0.135	(0.474)	-0.243	(0.428)	0.005	(0.446)	-0.382	(0.431)	-0.342	(0.453)	-0.681	(0.424)
No, somewhat	0.739*	(0.428)	$0.741^{*}$	(0.38)	$1.365^{***}$	(0.425)	$0.742^{**}$	(0.375)	$1.089^{***}$	(0.42)	$0.804^{**}$	(0.39)	$0.841^{**}$	(0.396)	0.591	(0.373)
No, significantly	-0.012	(0.669)	-0.566	(0.628)	0.309	(0.646)	-0.146	(0.597)	0.307	(0.625)	-0.318	(0.596)	0.049	(0.635)	-0.864	(0.593)
No opinion Preferred obiective	0.023	(0.691)	0.936	(0.656)	-0.155	(0.661)	0.388	(0.652)	0.438	(0.662)	0.583	(0.655)	0.168	(0.645)	0.443	(0.611)
	7700	(1 20 0)	r 10 0		0000		0 1 00		0100	02000		(20.00)	2000		000	
Yes, FS temporarily	0.346	(0.374)	0.017	(0.363)	0.003	(0.378)	0.189	(665.0)	0.042	(0.358)	0.137	(0.35)	0.035	(0.362)	0.23	(0.333)
Yes, PS temporarily	0.341	(0.43)	0.043	(0.414)	-0.355	(0.435)	-0.019	(0.409)	0.04	(0.425)	-0.265	(0.413)	-0.08	(0.423)	-0.11	(0.411)
Yes, always PS	0.169	(0.457)	0.093	(0.442)	-0.467	(0.463)	0.013	(0.434)	0.2	(0.446)	0.288	(0.433)	0.213	(0.439)	0.427	(0.428)
No No opinion	-0.478 0.159	(0.579)	0.264	(0.407) (0.546)	-0.829** -0.468	(0.578)	-0.095 -0.095	(0.4) (0.525)	-0.093 -0.361	(0.403) (0.551)	10.0 0.086	(0.534) (0.535)	-0.343	(0.406) (0.566)	0.07 -0.226	(0.393) (0.54)
Mutual Influence																
Yes, somewhat	-0.19	(0.234)	-0.292	(0.228)	-0.045	(0.232)	-0.092	(0.222)	0.002	(0.23)	-0.119	(0.222)	-0.049	(0.232)	-0.169	(0.218)
No opinion	-2.072*** 0.455	(1.04.) (1.815)	-2.004** 1.826	(ccn.1) (1.65)	-1.39/ -2.346	(0.948) (2.063)	-1.49/ -0.684	(1.014) (1.778)	-1.22/	(0.87) (1.883)	-0.45	(0.03)	-1.293	(1.723)	-0.089 0.151	(1.696) (1.696)
Coordination desirable								,								
Yes, somewhat	0.085	(0.257)	0.182	(0.249)	-0.055	(0.257)	0.132	(0.249)	-0.289	(0.257)	-0.387	(0.246)	0.057	(0.261)	-0.063	(0.242)
No	0.302	(0.473)	0.514	(0.425)	0.029	(0.459)	0.113	(0.414)	-0.034	(0.444)	0.188	(0.422)	0.24	(0.446)	0.142	(0.409)
No opinion LIRE & financial imbalances	-1.619	(1.494)	-1.084	(1.423)	-0.19	(1./4/)	0.204	(1.49.1)	666.0	(1.612)	-0.446	(0.4.2)	-0.540	(616.1)	-1.244	(1.448)
Yes, in the LT	-0.598	(0.41)	0.016	(0.391)	0.137	(0.402)	0.369	(0.389)	0.432	(0.403)	0.552	(0.391)	0.343	(0.41)	0.211	(0.386)
Yes, in the ST and LT	-0.374	(0.372)	0.071	(0.35)	0.36	(0.363)	0.299	(0.347)	0.184	(0.367)	0.414	(0.354)	0.305	(0.376)	0.131	(0.353)
No	-0.587	(0.475)	-0.496	(0.453)	0.423	(0.468)	-0.163	(0.444)	-0.096	(0.471)	0.262	(0.456)	-0.602	(0.472)	-0.456	(0.448)
No opinion MP effective	0.303	(0.619)	-0.445	(0.569)	$1.281^{**}$	(0.63)	0.223	(0.579)	0.378	(0.647)	0.779	(0.61)	$1.84^{***}$	(0.664)	1.419**	(0.641)
Somewhat effective	-0.507	(0.469)	-0.641	(0.424)	-0.419	(0.471)	-0.923**	(0.422)	0.273	(0.468)	0.452	(0.434)	0.263	(0.473)	0.15	(0.441)
Somewhat ineffective	0.025	(0.483)	-0.206	(0.432)	-0.205	(0.485)	-0.535	(0.432)	0.594	(0.482)	$0.761^{*}$	(0.448)	0.568	(0.487)	0.536	(0.455)
very ineffective No opinion	-0.109 2.859***	(1.042)	-0.23/ 2.328**	(1.058)	-0.209 4.83***	(1.264)		(1.129)	0.034 3.984***	(61C.U) (191.1)	0.029 3.91***	(0.485) $(1.036)$	2.401**	(1.139) (1.139)	0.081 $2.86^{***}$	(0.49) (1.027)
alb	-5.728***	(0.912)	-4.24***	(0.633)	-6.051***	(1.153)	-4.309***	(0.646)	-2.816***	(0.635)	-2.591***	(0.601)	-3.174***	(0.67)	-3.716***	(0.671)
blc	-3.892***	(0.642)	-2.259***	(0.552)	-3.451***	(0.638)	-2.205***	(0.543)	-1.578***	(0.582)	-1.403**	(0.55)	-1.741***	(0.0)	-2.05***	(0.567)
cld	-1.391**	(0.579)	0.178	(0.535)	-1.348**	(0.583)	-0.025	(0.529)	-0.551	(0.57)	0.464	(0.538)	-0.983*	(0.59)	-0.163	(0.547)
dle	$1.542^{***}$	(0.579)	$2.162^{***}$	(0.557)	$1.486^{**}$	(0.583)	1.957***	(0.543)	$2.198^{***}$	(0.583)	$2.844^{***}$	(0.56)	$1.851^{***}$	(0.597)	1.85***	(0.555)
elf	2.979***	(0.618)	2.84***	(0.584)	$3.321^{***}$	(0.627)	$2.836^{***}$	(0.574)	3.939***	(0.622)	3.929***	(0.588)	3.295***	(0.619)	$2.919^{***}$	(0.572)
Z	361		361	-	361		361	1	361	-	36	1	361	1	36	
Pseudo-R <sup>2</sup>	0.12		0.1.	5	0.17		0.1	4	0.1.		0.1	5	0.12	5	0.1	
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Note: The table presents	the results o	of ordinal	logistic reg	gression es	stimated usi	ing R func	tion polr f.	from pack:	age MASS.	We report	Nagelkerk	e's pseudc	) R <sup>2</sup> (also k	mown as (	CraggUhlei	$\mathbb{R}^2$ ). For
ease of exposition, the re	sponses to th	te questio	n used as a	dependent	t variable ar	e coded o	n an alphat	betical sca	le (see Tabl	e A2). **:	* p < 0.01.	** p < 0.0	5. * p < 0.1			



### Figure B1: Ordinal Logistic Regression – Probability Plot (1)

*Note:* Each row corresponds to one model specification from Table B1. For ease of exposition, the responses to the questions used as independent variables are coded on an alphabetical scale (see Table A2). We use R function *Effect* from package *effects* to create the probability plot and compare probabilities across the response categories.

### Figure B2: Ordinal Logistic Regression – Probability Plot (2)



### Panel A: Benefits of Keeping Macroprudential and Monetary Policy in One Central Bank

# Panel B: Differences if Macroprudential and Monetary Policy Are Kept in One Central Bank





# *Continued Figure B2.* Panel C: Reasons for a Conflict Between Macroprudential and Monetary Policy

*Note:* Each row corresponds to one model specification from Table B2. For ease of exposition, the responses to the questions used as independent variables are coded on an alphabetical scale (see Table A2). We use R function *Effect* from package *effects* to create the probability plot and compare probabilities across the response categories.



### Figure B3: Ordinal Logistic Regression – Probability Plot (3)



Aropapility 0.50 Dropa 0.25

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а b

c d e f

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0.50

0.25

0.00

а





0.75

0.50







#### Panel B: Borrower-Based Measures and Lending

Continued Figure B3.

*Note:* Each row corresponds to one model specification from Table B3. For ease of exposition, the responses to the questions used as independent variables are coded on an alphabetical scale (see Table A2). We use R function *Effect* from package *effects* to create the probability plot and compare probabilities across the response categories.

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